**U.S. Department of Justice** 



United States Attorney Southern District of New York

APPLICATION GRANTED SO ORDERED A VERNON S. BRODERICK U.S.D.J. 7/26/2018

## **BY ECF**

The Honorable Vernon S. Broderick United States District Judge Thurgood Marshall United States Courthouse, Room 415 40 Foley Square New York, New York 10007

Re: United States v. Ng Lap Seng, S5 15 Cr. 706 (VSB)

Dear Judge Broderick:

With consent of the defendant, the Government respectfully writes to request that the Court order that the word "Leung" be changed to "Lorenzo" on the following pages/lines of the sentencing transcript in the above-captioned matter, which is enclosed. The parties agree that "Leung" is a typographical error and should be corrected.

- 1. Page 16, Line 21;
- 2. Page 17, Lines 3, 4, 7, 9, and 13;
- 3. Page 18, Lines 22 and 24;
- 4. Page 19, Lines 1 and 5;
- 5. Page 20, Lines 8 and 21;
- 6. Page 21, Lines 21 and 23;
- 7. Page 23, Lines 4, 15, and 25;
- 8. Page 24, Lines 8, 10 and 20;
- 9. Page 25, Line 8;
- 10. Page 26, Lines 3, 13 and 20;
- 11. Page 29, Line 12;
- 12. Page 30, Line 6;
- 13. Page 39, Line 17;
- 14. Page 87, Line 4; and
- 15. Page 88, Line 3

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Honorable Vernon S. Broderick United States District Judge July 25, 2018 Page 2

Respectfully submitted,

GEOFFREY S. BERMAN United States Attorney

By: s/ Daniel C. Richenthal
Daniel C. Richenthal
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Enclosure

cc: (by ECF)

Counsel of Record

|    | I5BJNG1  | Sentence    | 55                         |
|----|--|-------------|----------------------------|
| 1  | UNITED STATES DISTRICT C<br>SOUTHERN DISTRICT OF NEW | I YORK      |                            |
| 2  |  |             |                            |
| 3  | UNITED STATES OF AMERICA                             | Δ,          |                            |
| 4  | v.   |             | 15 Cr. 706 VSB             |
| 5  | LAP SENG NG,   |             |                            |
| 6  | Defendant  |             |                            |
| 7  |  | x           |                            |
| 8  |  |             |                            |
| 9  |  |             | May 11, 2018<br>10:30 a.m. |
| 10 |  |             | 10.33 a.m.                 |
| 11 |  |             |                            |
| 12 | Before:  |             |                            |
| 13 | HON. VERNON S. BRODERICK,                            |             |                            |
| 14 |  |             | District Judge             |
| 15 |  |             |                            |
| 16 |  | APPEARANCES |                            |
| 17 |  |             |                            |
| 18 | GEOFFREY S. BERMAN,                                  |             |                            |
| 19 | United States Attor<br>Southern District o           |             |                            |
| 20 | JANIS ECHENBERG,<br>DOUGLAS ZOLKIND,                 |             |                            |
| 21 | DANIEL CHARLES RICHENTHA<br>Assistant United St      |             |                            |
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|    | ISBUNGI Sentence   |
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| 1  |  |
| 2  | APPEARANCES (Continued)  |
| 3  |  |
| 4  | KIRLAND & ELLIS, LLP,  |
| 5  | Attorneys for defendant Ng BY: ANDREW M. GENSER, Esq. CHENG ZHANG, Esq.              |
| 6  | ERIN MURPHY, Esq. Of counsel   |
| 7  | Of Counsel   |
| 8  |  |
| 9  |  |
| 10 | Also Present:  |
| 11 | DAVID A. LAST, DOJ, CRIMINAL DIV., FRAUD SECTION JEAN YAP, CANTONESE INTERPRETER     |
| 12 | KWOK KEI NG, CANTONESE INTERPRETER FRANCISCO OLIVERO, Observer, Interpreter's Office |
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1 (In open court)

(Case called)

THE COURT: Thank you. You may be seated.

So we're here today for sentencing. Mr. Ng, can you hear and understanding the interpreter?

THE DEFENDANT: Yes, yes.

THE COURT: If at any point in time you have difficulty hearing or if you don't understand something I say, or if you want to speak with your attorneys, just let me know and we'll stop the proceedings and I'll allow you to do that, okay? Also the interpreters have to speak up so the Court Reporter can hear.

THE INTERPRETER: He did say okay in English.

THE COURT: Thank you. So as an initial matter, I want to review for the parties the materials I've received and reviewed in connection with today's sentencing.

Specifically, I have received the presentence investigation report which was initially prepared on October 27th, 2017 and revised on February 26th, 2018, which includes a recommendation.

I also have received the defendant's sentencing submission which is dated March 2nd, 2018, which has approximately 60 attachments that include letters from Mr. Ng's family members, friends throughout his life, business colleagues, employees, former employees, recipients of

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charitable gifts, various photographs, a list of Mr. Ng's charitable donations totaling approximately I think \$22 million over the course of several years, and Defense Exhibit 60, which is a letter from Nu Beng Cao.

I also have a letter which I believe -- I think I circulated to the parties yesterday from Lin Chu Sung, Lin Chu Sung who is a friend of over 40 years. That letter has approximately 19 attachments, the majority of which appear to be in different language. However, there are portions of those attachments that where there is a translation that appears in those documents.

There are various articles, I think some official documents, but things of that nature. I also have a letter from Dr. Steven Weiss, which is dated October 27th, 2017, who is another acquaintance and friend of Mr. Ng's.

I have the defendant's supplemental letter, dated April 19th, which objects to the government's forfeiture request. I think that may be resolved, but we'll talk about later. It objects to the government's request for remand and reserving the right to seek bail pending appeal and objecting to various arguments and factual assertions made by the government in sentencing submission and, finally, in principally attaching the affidavit of Joel Ziegler, who is an expert, who proffers to be an expert in prison conditions and designations.

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I also have the government's sentencing submission which is dated March 30th, 2018, which includes various attachments. Those are certain of government exhibits that were presented to the jury during the trial and were admitted in evidence during the trial as well as I think at least two summary exhibits. I also have the government's April 27th, 2018 supplemental letter addressing the affidavit of Joel Ziegler.

In addition, I've got various documents relating to, first, immigration, I think documents that support and relate to a proposed order relating to a judicial order of removal, and I also have a restitution order as well as I believe a forfeiture-related order that the parties have agreed to.

I think I was recently handed certain of those documents which have been executed. So have the parties received each of the submissions and have they been filed on ECF? Let me hear from the government?

MS. ECHENBERG: Yes, your Honor, we received all of those documents that you referenced, some of which we have provided to the court. I would note that the two letters that your Honor circulated by email, I don't believe those have been filed on Pacer, so I don't know if the court will do that or you like us to do that.

THE COURT: We were going to. I asked my Deputy Clerk to hold off until we had this proceeding to make sure there

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Sentence

wasn't anything in there that either party thought should be redacted, but my Deputy Clerk will take care of filing that if there is no objection, filing those two documents.

MS. ECHENBERG: Yes, there is nothing the government is aware that needs to be redacted.

We'll hear from the defense on the removal order, forfeiture order and the restitution order. Those were all provided in draft to the court, and we have now, as you noted, provided copies that the parties have signed the forfeiture order, a copy of the removal order that the defense has signed, and then just a clean copy of the restitution order for the court's signature. None of those have been filed on Pacer. We thought they would be filed by the court after they were executed.

THE COURT: That's correct. We'll take care of once they're executed, having those filed on the docket. Thank you.

Mr. Genser, first with regard to all of those documents, have you received each of those documents and if you could just let me know whether there is an objection to the filing of the two letters that I forwarded to the parties yesterday?

MR. GENSER: Yes, we have received all of those documents, your Honor, and we have no objection to the filing of the two letters that went directly to the court.

THE COURT: Okay. We'll take care of them. My Deputy

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Sentence

Clerk will take care of filing those two letters as well as the attachments to the one letter that I mentioned. Mr. Genser, have you received and read the presentence -- let me ask. Are there any other submissions that I should have in connection with today's sentencing?

MS. ECHENBERG: Nothing the government is aware of.

THE COURT: Mr. Genser?

MR. GENSER: I am not sure if your Honor referenced it, but there was an email from the court to the government Thursday evening, 5:09 pm. That probably ought to be noted, but we have received a copy of it as well.

THE COURT: I apologize. I did receive an email in response to my order I think of May 9th, asking certain questions, asking about certain documents. The government provided responses to certain of those questions, and we'll go over their responses in a moment.

MS. ECHENBERG: What we had noted in the email, we tended to make the same representations on the record, so we can do that, but we have no objection to the email being filed on Pacer if your Honor thinks it is probably --

THE COURT: We'll probably do both. We'll file the email with the attachments on the docket and we'll discuss later on my order and the responses.

Some of the responses, just to give you a sense of how I intend to handle it, I will ask you specifically about before

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Sentence

I ask for your comments related to sentencing. Others I will 1 just say you can refer those as you make your specific comments 2 3 to me with regard to sentencing here. 4 So, Mr. Genser, have you read the presentence report 5 and discussed it with Mr. Ng? 6 MR. GENSER: Yes, your Honor, we have. 7 THE COURT: Mr. Ng, have you read the presentence 8 report or has it been read to you? 9 THE DEFENDANT: Yes. 10 THE COURT: Have you discussed it with your attorneys? 11 THE DEFENDANT: Discussed. 12 THE COURT: Have you had an opportunity to go over any 13 errors in the report with them or anything else that you feel 14 should be taken up with me? 15 THE DEFENDANT: Yes, all of them with my attorney. THE COURT: Mr. Genser, I note in the defense 16 17 submission you've objected to the PSR, to the extent that it 18 relies on the complaint filed in this action and also more 19 generally I think to the facts that characterize the payments 20 to Ambassador Ashe and Mr. Lorenzo as bribes, essentially

So let me ask this. And, in addition, raises the issue of the PSR's reference to certain other defendants who were involved in other aspects of their deals with Mr. Ashe and

challenging, at least in part challenging and preserving the

argument that Mr. Ng is innocent.

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Mr. Lorenzo, specifically defendants Peow and Yan.

While I don't believe there is any objection -- well, I will find out from the government. With regard to those references where Mr. Ng was not involved, obviously I am not specifically relying on those in connection with determining what an appropriate sentence is here today, and I take the Probation Department was merely providing the total picture of this entire case which included those defendants.

So putting to the side for the moment the objections, specific objections to the quideline calculation, I quess the question I have is are there -- and also the, in essence, the overall objection to facts that are characterized, the payments as bribes and things that would be characterized as going to the jury's determination of quilt, do you have any specific objections to the specific paragraphs?

In other words, are there inaccuracies in those paragraphs? I think certain of them you pointed out, which is one the defense position wasn't that certain funds of the \$200,000 were utilized to pay for travel expenses. indicated that that was not part of your argument. Are there objections to specific paragraphs that we should deal with today and I should resolve so that where everyone is in agreement with regard to the allegations in the presentence report?

> Yes. Thank your Honor. We noted a few MR. GENSER:

in our sentencing submission, one of which your Honor just referred to. The other one was to Paragraph 48 of the PSR. It is referenced on Page 34 of our memorandum, Footnote 50, and it is just related to the characterization of our position on the payments to Terra Trading.

THE INTERPRETER: Counsel, the interpreter requests counsel repeats the last sentence.

MR. GENSER: It relates to the characterization of the defense position about the payments to Terra Trading, and so that is noted in our submission.

The report, the presentence report, states that defense counsel contends that Terra Trading payments were not monthly, but irregular since some of the payments were for legitimate purposes. What we noted in our submission is that that's not correct. Our position was that all of those payments, from Mr. Ng's perspective, were legitimate and were for the purpose of lobbying in and other legitimate activities like brochures to build support for the center. That was the only other clarification that I don't think your Honor had mentioned.

In addition, there is one other, not a matter or thing, a small inaccuracy on Page 41. In the addendum to the presentence report there is a suggestion I think towards the bottom of the page that Cao Yanchia, otherwise known as Forest Cao, was a witness who testified at Mr. Ng's trial. As the

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court knows, that is not accurate.

THE COURT: Sorry. Where exactly is that?

MR. GENSER: It is the second to last sentence on Page 41.

THE COURT: Who testified, yes. So I would characterize at least the last one as factual inaccuracy. will either make a notation on the presentence report itself or more likely indicate in the judgment that that is inaccurate.

With regard to the representations of defense counsel, I think the record is clear what the defense position is. won't make those changes to the presentence report, but I recognize both of those changes, that the defense's position is other than what is stated in the presentence report. those are arguments and not factual assertions, although they're based on factual assertions.

Is there anything else?

MR. GENSER: Just two other items, your Honor.

THE COURT: Yes.

MR. GENSER: One I am not sure if it is intended to be a factual assertion or not. It is part of the presentence report recommendation on Page 45. There is an assertion, I can help your Honor find it, there is an assertion Mr. Ng rationalized his conduct as somewhat commonplace at the UN. am not sure if that was intended as a factual assertion or more supposition or explanation of the Probation Office's reasoning.

To the extent it is suggested as a factual assertion, we object to that. We don't think there is any evidence that Mr. Ng has ever taken the position that his conduct was bribery or that he's rationalized it in a particular way. We just note that as an objection to the extent it is considered a factual assertion.

THE COURT: Okay. Also just so the record is clear, my understanding is that Mr. Ng did not have substantive conversations in his presentence investigation interview related to the charges in this case.

MR. GENSER: That's correct, your Honor. We were present for that.

The other final point is more a matter of form. While we're very appreciative the Probation Office recognized a downward variance is warranted, we do object to the sentencing recommendation of 72 months as being too harsh in light of the circumstances, and we'll discuss this.

THE COURT: Yes, yes, and I recognize that, okay?

Thank you. Ms. Echenberg, does the government have any objections to the report?

MS. ECHENBERG: Nothing more than the back-and-forth that we already had with Probation which is noted in the report.

THE COURT: Thank you. So as an initial matter, I find there is nothing improper about the Probation Department

relying on the criminal complaint filed in this action, among other things, as support for the offense conduct section. I presided over the trial in this matter and I am completely familiar with the facts of this case as well as the exhibits that were offered and admitted in evidence.

The issue is whether or not the information in the presentence report is accurate, and so we've discussed those that the defense believes are inaccurate and I'll make the appropriate notations in the judgment to deal with that.

So with that in mind, I adopt the factual findings in the report. Obviously, I think I made this clear, but to the extent I did not, to the extent the arguments made by the defense implicate the facts, obviously you preserved your arguments with regard to those in connection with your sentencing submission.

Now, however, just to be clear, and I may discuss this a little bit later on as I discuss some of the submissions that I have received in this case for sentencing. I adhere to my findings with regard to the defendant's post-verdict motions for acquittal and my ruling earlier this week with regard to the defendant's motion for a new trial, although I recognize that there are obviously going to be various issues or may be various issues raised in this case on appeal, based upon my presiding over Mr. Ng's trial and the jury reached a reasonable and just verdict based upon the evidence presented.

Now, the presentence report will be made part of the record in this matter and placed under seal. If an appeal is taken, counsel on the appeal may have access to the sealed report without further application to me or one of my colleagues.

Now, Mr. Ng, the law requires as part of determining what an appropriate sentence is for you that I reference a set of rules known as the sentencing guidelines. The guidelines are a set of rules that are published by the Sentencing Commission, and they're designed to assist judges like myself when we impose sentences on people convicted of crimes.

Now, although at a certain point in time the guidelines were mandatory, which would have meant I would have been required to follow them in almost every instance, however, they're no longer binding. I am still, however, required to consider them as one factor, among others, in determining what an appropriate sentence is for you.

In a sense, the guidelines are a starting point for my making that determination. So my first task is to determine what the sentencing range is under the guidelines, but before I outline my calculations and finalize them with regard to the guideline range, I'd like to discuss the various objections that have been made to the guideline calculation by the defense.

Now, specifically by my estimation, the defense

objects in several ways to the calculation:

First, to the value that is placed on the bribes, the enhancement for there being multiple bribes, the enhancement because the offense involved an elected public official or any public official in high level decision-making or a sensitive position, and to the role adjustment.

Let me ask Mr. Genser, are those the specific guideline calculation objections? Have I left anything out is my question?

MR. GENSER: I think you have got them all, your Honor.

THE COURT: Let's discuss each in turn.

So, Mr. Genser, do you have anything to add to the defense submission concerning the value of the bribes?

MR. GENSER: No, your Honor. We stated our position fully in our papers.

THE COURT: Does the government have anything to add to its submission with regard to the value of the bribes?

MS. ECHENBERG: Your Honor, I will just briefly address it.

THE COURT: Sure.

MS. ECHENBERG: I think the important thing to keep in mind with regard to the bribe amount is that there are a number of different ways to calculate it in which the bribe amount is easily above the 550,000. So we have broken it into four

different categories, and I'll just briefly cover those categories.

The first is the evidence of the payments from Mr. Ng directly to Mr. Lorenzo through Terra Trading, and that total is \$350,000, and there was ample -- the number I have. Do you have a different number?

THE COURT: No. In Government Exhibit 1501 and 1502?

MS. ECHENBERG: I am talking about the wires that

went — there are other payments to Terra Trading, and that

might be why your Honor is focused on that makes the number

higher, but the wires that came directly from either Mr. Ng or

his company. I can give you the dates on those, your Honor.

Those are on February 5th, 2013, May 19th, 2014, September

23rd, 2014, and February 18th, 2015.

THE COURT: So you're excluding the March 24 and March 26th of 2014?

MS. ECHENBERG: We are not, to be clear, we are not excluding it. Let me start with the payments to Mr. Lorenzo that were purportedly for his work at --

THE COURT: Yes.

MS. ECHENBERG: Mr. Leung's testimony that at least part of what he was paid for, was to promote the UN support for the Macau Center. We argue at least a portion of those payments were bribe payments, but even if you were to set those aside, there are three additional categories that we think are

very clearly bribe payments.

So you have the South South News payments, right, and those came in a number of forms. Those were paid to Mr. Leung to pay his rent. Those were paid to Mr. Leung through his brothers and sisters, and in some in instances those were paid through Terra Trading. That is one category.

The second category is the agreement that Mr. Leung and Mr. Ng make that Mr. Ng will pay even more money, \$30,000 a month on top of that South News salary for Mr. Leung's even more specific focus on the UN center. That is the categories I am talking about now that is over \$300,000 of additional payments. So you have that category.

There was ample evidence of Mr. Leung's testimony, the sham contract, the timing of those payments which I can review, but I think your Honor knows the facts well that that shows were clearly bribe payments. You have the no-show job, which we think is another category we believe is clearly bribe payments. That is another \$327,000. Then you have the \$200,000 payment to --

THE COURT: I am sorry. Are you saying that Ms. Cherian was paid \$327,000?

MS. ECHENBERG: Yes, and that is reflected on Government Exhibit 1502. Then we have \$200,000 to the Ashe PGA account.

THE COURT: I thought the consulting payments were

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32,500 or something like that.

MS. ECHENBERG: Let me just look at the exhibit. (Pause)

MS. ECHENBERG: I apologize. I was conflating two things. The \$325,000 is Ms. Cherian's salary and the \$200,000 payment to the Ashe PGA. That together is well over the 550,000 number that we need to meet, again not even including the South South News salary which we think at least in part there was testimony that that was at least in part a bribe. There was also testimony about another \$20,000 cash payment. So we think it is easily above the \$550,000, and the Probation Department agrees with that analysis.

THE COURT: All right. Mr. Genser, would you like to respond in any way?

MR. GENSER: Yes, your Honor. We don't want to relitigate the issues here. Your Honor presided over the trial. Obviously, we have made arguments. Arguments were made at trial none of those payments have been established to be bribes.

Just with respect to briefly the argument that the Terra Trading contract was a sham contract, I would like to remind the court that the testimony was that Leung forged the name on the contract. It was Mr. Ng's desire to have a contract. Leung forged a name on the contract because he didn't want to be bound by it. So the question it raises is if

Mr. Ng wanted to have a contract to make sure that Leung was going to have something he would be bound by and have to honor, why would he also want it to be a sham contract?

There was no testimony Mr. Ng knew the contract that Mr. Leung thought it was false. I also note there was evidence at trial that the significant amount of those monies that went to Terra Trading were used to pay for things like brochures and marketing materials developed by Christian Batres to showcase the idea of the Macau Conference Center. That is all part of why we argue that the evidence doesn't establish that Mr. Ng intended those to be contract payments.

THE COURT: Let me ask this, which relates to I guess a little bit a question I had asked in my order. As a legal matter, does it, in other words, does the law require that payments that are bribes or that are argued to be bribes, that they go to pay someone's personal expenses or go to pay some, for some other illicit activity, or is it really whether or not the payments themselves are in relation for, in this case, whether you say official acts or for actions taken the person, the bribed recipient is my question.

I understand the factual argument and the argument that with regard to the payments, the argument that Mr. Ng had that perception and that is what it was going to be used for. I am talking about as a legal matter.

Whoever wants to --

MR. GENSER: I am happy for the government address it and we are happy to respond.

MS. ECHENBERG: Your Honor, I think we have addressed this in our submission, but the critical issue is whether the payments are designed to influence the official, and we think the timing here makes that so clear.

For example, there is a \$60,000 payment to Terra

Trading on February 5th, 2013, and then Leung springs into
action, begins his discussions about revising the UN document
to include the Sun Kian improved almost immediately after these
discussions, and there are multiple examples of that set forth
at trial.

THE COURT: Mr. Genser.

MR. GENSER: Yes, your Honor. I think this point is more applicable to the question of the \$200,000 payment to the PGA account, which I think the trial record is clear there is a lot of evidence that the way that was presented to Mr. Ng at least was it was to help pay for a UN sponsored concert where the original backer had backed out of it, and Mr. Ashe was requesting a donation so the concert could go forward.

The concert did go forward and Mr. Leung testified that he attended the concert. The precise question the court is asking, can that legally, is it our position legally that can't be a bribe because it went to a PGA account as opposed to someone personal?

I think we do have an argument, and it is rooted in the statutory language. Section 666, which is the bribery statute, applies to a bribe offered or paid to any person, and the FCPA, that is Section 666 (a)(2), the FCPA applies only to a bribe offered or paid to an official, foreign official, political party official thereof, candidate, any person conduit for the foregoing, and I can provide the statutory cite, the FCPA statute, your Honor.

A donation to the office of the PGA is none of the foregoing, and so we think basically under the plain language of the statute, that payment can't qualify as a bribe. It is just to a recipient who is recognized as being capable of a bribe recipient under the statute.

Our second argument is the one your Honor referenced is that it goes to the intent. To give a donation to a UN office for a UN purpose speaks to the intent of Mr. Ng, which was to do just what it was, just make a donation to help out with the concert, and that was his intention.

THE COURT: Okay. All right. Thank you.

Now, I find there is ample evidence in the record, including the testimony of Mr. Leung, the bank and other financial records and emails to support the bribe payments to Ashe and Leung from defendant Ng and affiliated entities, between 550,000 and \$1.5 million, warranting the 14 level increase. Those payments are summarized, as I think the

government pointed out, in Government Exhibits 1501 and 1502.

Those bribes include, by way of example, the following payments there are certain wire transfers and I think my addition is a little different. If you look at the items that are denominated wires from either Mr. Ng or the Sun Kian Group, I calculated it a little more than what the government came out. I calculated it as 370,000, but whether it is 370 or 350, the records will bear that out.

In addition, those are the records I think that I had for Mr. Ng, and again there is a reason why I became a lawyer and not a scientist, I don't do math, but there is also a wire from Sun Kian Group \$90,000 February 18th of 2015.

Then there is also the purported consulting payments to John Ashe's wife which the defense had calculated as approximately \$32,500.00. I find there is more than ample evidence presented during the trial that defendant Ng was aware of these payments, including in documents and conversations, and that these payments were not for consulting services provided by Mr. Ashe's wife.

Now, with regard to the \$200,000 payment to the bank account or one of the bank accounts of John Ashe as President of the General Assembly, or at least I think that may be the notation, that may be the account name, I'm not entirely sure. In any event, there was evidence in the record that Ashe expressly said that he would not go to Macau and that Ng

requested that the trip be an official visit, and there was some testimony I think during the trial what that meant.

In any event, Ashe traveled to Macau with his chief along with other UN officials, including Leung, in March of 2015 and that was before the \$200,000 was wired to one of Ashe's accounts.

There is also evidence that this money was not only to encourage or to get Mr. Ashe to travel to Macau for the official visit, but was also used to compensate Ashe for officials action, and again this is an inference from the evidence that could be drawn from actions, official actions already taken, like the official UN document and the revised UN document, and to get Ashe to take other official actions on behalf of Mr. Ng.

For example, on May 22nd, 2014, Leung sent an email to Jeff Yin stating, "Jeff, see the bank account of the PGA office. Try to send the wire as soon as possible, and when you send it, let me know so that I can advise him. There are a lot of things that we need to be done" -- excuse me -- "there are a lot of things that need to be done. He want to know when Ng will come here. I am working to get things we need."

Now, those things, and again either directly or indirectly, the inference can be drawn that needed to be done included, among other things, applying for Mr. Ashe to a certain extent Mr. Leung to apply pressure or influence on

Yiping Zhou, and obtaining a pro bono agreement, among other things.

On June 1st of 2014, the \$200,000 was wired by South South News to one of Mr. Ashe's PGA accounts. The evidence presented at trial was sufficient to establish certainly by a preponderance that the \$200,000 was, indeed, a bribe.

It is also a fair inference that after the October 2010 discussion that Leung testified he had with defendant Ng about building a conference and meeting center in Macau and need to obtain an official document from the UN, that Leung's job certainly, in his mind — and I think the facts bear this out — changed and he took actions in his capacity as an ambassador to the UN to obtain the official documents because he was being paid.

I think that is what he indicated. Therefore, from that point on, at least a portion or all of it, I don't know as a legal matter, when there is a change here, whether or not there is a division; in other words, whether you would only include a portion of the 20,000 or all of the 20,000.

What is clear is that Mr. Leung didn't decline to do this as part of his job, and by "job," I mean actually exercising his powers as an ambassador to ensure that official actions were taken in connection with that. So I find certainly at least a portion of that 20,000, if not all of it, could be from that point on, that October 2010 time period, be

considered a bribe to be used to influence both ambassador and PGA President Ashe as well as other members of the UN regarding the Macau Center and including to obtain official documents and other things in connection with that.

However, even using the late 2012 date that the defense argues was the first point at which Mr. Ng became interested in pursuing a UN conference center in Macau, the \$20,000 a month payments to Mr. Leung, at least by my calculation, would amount to somewhere in excess of \$400,000 from that point forward to the conclusion, to the arrest of Mr. Ng.

So I find there is more than ample evidence that proves by a preponderance of the evidence that the value of the bribes was at least \$550,000, but less than \$1.5 million, okay?

Let's next discuss the enhancement for multiple bribes. Mr. Genser, do you have anything to add with regard to the arguments that are made in your papers with regard to that issue?

MR. GENSER: We don't, your Honor.

THE COURT: Does the government wish to be heard with regard to that issue?

MS. ECHENBERG: No, your Honor.

THE COURT: All right. I find that the evidence is more than sufficient to establish by a preponderance of the evidence that there was more than one bribe here. As an

initial matter, and as the government points out, there were at least the evidence shows two recipients of the bribes that the jury could have found, Mr. Ashe and Mr. Leung.

That in and of itself means there are multiple bribe payments and separate bribe payments. I'm not necessarily, in making my comments, although I don't know whether as a legal matter the payments that went as consulting payments to Ambassador Ashe's wife, I don't know as a legal matter that would count as payments to Mr. Ashe or whether as a legal matter you could still under the guidelines count that as a separate bribe.

In any event, I think based upon the separate payments to Mr. Ashe and Mr. Leung, I find that the enhancement is appropriate. In addition, there were multiple payments over the years of the existence of the scheme, and they were done at certain periods of time, and certain times they were done to, in essence, spur activity, get activity done.

In fact, at least on one or more occasion the payments were withheld so that to encourage, entice or what have you Mr. Leung specifically to take action. In addition, I think it is a fair inference from the evidence that certain payments were made to Mr. Ashe to actually get him to make those payments, and there were exchanges of emails from Mr. Ashe indicating prior conversations with the defendant concerning promises to support the PGA. I find that those payments also could be

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considered separate payments. So I think the enhancement is entirely appropriate here.

Let's discuss the enhancement because the offense involved an elected public official or any public official in high, a high decision-making or sensitive position. Mr. Genser, do you have anything to add to your papers with regard to that issue?

MR. GENSER: We do not, your Honor.

THE COURT: Does the government have anything to add? MS. ECHENBERG: No, your Honor.

THE COURT: So with regard to here, too, with regard to this enhancement, I find that the evidence was sufficient to establish by a preponderance of the evidence that the offense did involve an elected official, public official or public official in a high decision-making, sensitive position. As an initial matter, the application notes to this section of the quidelines containing the definition of public official states that public official shall be construed broadly.

Second, according to the application notes, the definition of public official includes, among other things, "an individual who: One, is in a position of public trust with official responsibility for carrying out a government program or policy; two, acts under color of law or official right; or, three, participates so substantially in government operations as to possess de facto authority to make governmental

officials.

Then it is in parens, "e.g., which may include a leader of a state or local political party who acts in the manner described in this subdivision."

I think that the description there both taken together are illustrative and not necessarily exclusive, but I also point to the Second Circuit's decision in United States versus Bahel, B A H E L, which indicated that the UN is a public international organization, and 2C1.1 specifically was meant to cover employees of the United Nations.

In that case, the Second Circuit also stated, "it is difficult to imagine how the defendant there, Bahel, could not be considered a high-ranking UN official since he was chief of the commodity procurement section within the United Nations procurement division. While this position may not have been the same as that of a representative of a member state, in other words, I would say an ambassador, it is far from being a baggage porter to which Bahel now seeks to compare himself."

Now, the court goes on to state the guidelines expressly refer to the sentencing of individuals at public international organizations as appropriately considered in the context of Part C. Again it goes on to state that Bahel's position at the UN could also be referenced with his title, which it describes as closer to that of a foreign diplomat, political party official or tribal leader, all of which the

court found in that case were covered expressly by the guideline.

The court in Bahel also noted that Section 2C1.1 also applies to offenses under the Foreign Corrupt Practices Act, which generally involve the payment to public officials, candidates or public office or agent or intermediator with an intent to influence an official act or decision of a foreign government or political party.

So based upon my review of 2C1.1, the holding in Bahel and the application notes and commentary of that section of the guidelines, both Ashe, as the elected president of the PGA and ambassador, and Leung as an ambassador, both qualify as public officials under 2C1.1, in that they are either elected public officials or public officials in a high level decision-making or sensitive position within the meaning of the guidelines.

Now let's now discuss the role enhancement for Mr. Ng as an organizer or leader of the criminal activity that involved five or more participants or was otherwise extensive.

Mr. Genser, do you have anything to add with regard to that?

MR. GENSER: No, your Honor. We rely on our papers.

THE COURT: Does the government have anything to add?

MS. ECHENBERG: No, your Honor.

THE COURT: Now, here I find that the evidence was more than sufficient to establish by a preponderance of the

evidence that defendant Ng was an organizer or leader of criminal activity that involved five or more participants or was otherwise extensive.

First, as the government and Probation Department state, there are at least five participants in the criminal activity here. You have the defendant, you have Ashe, Leung, Yin and Forest Cao.

Now, I know the defense points out that Forest Cao and Mr. Ng pursued, had different interests at a certain point in time. However, I believe that the government is correct, based upon the testimony during the trial, that before Mr. Cao and Mr. Ng had a falling out, the evidence supports a finding that Mr. Cao started out working with Mr. Ng. Therefore, Mr. Cao was clearly a participant within a meaning of the guidelines.

In fact, I think, to the extent — and I believe this is the case — he was or could be described as a co-conspirator, who I would continue to be co-conspirator under the law because I don't believe there was any evidence he, in fact, withdrew from in a legal sense. I believe the evidence supports a finding that there are five or more participants. However, in addition, I also find that the evidence supports that Mr. Ng was a leader of criminal activity that was otherwise extensive within the meaning of the guidelines.

The application notes for Section 3B1.2 provide that, "in assessing whether an organization is otherwise extensive,

all persons involved during the course of the entire offense are to be considered. Thus, a fraud that involved only three participants, but used the unknowing services of many outsiders, could be considered extensive."

Now, here the criminal activity involved the unknown services of numerous outsiders. By "outsiders," I mean -- and the guidelines are consistent with this -- individuals who are not participants, in other words, not considered participants in the criminal activity. So here those included employees of South South News, people employed by the UN OSSC and the United Nations itself who provided unknowing assistance to the criminal activity related to the Macau, the development of the Macau Conference Center. Therefore, the application of a four-level enhancement to the defendant's role as an organizer-leader of criminal activity that involved five or more participants or was otherwise extensive I find to be warranted. So in light of these findings, I reject the guideline calculation contained on Page 39 of the defense submission.

Are there any other objections to the guideline calculations contained in the presentence report, Mr. Genser?

MR. GENSER: No, your Honor.

THE COURT: From the government?

MS. ECHENBERG: No, your Honor.

THE COURT: All right. So the defense objections are

obviously preserved with regard to any appeal in this matter.

Now I will down to the business of calculating Mr.

Ng's guideline range using the November 1st, 2016 guideline

manual. I do so in the following manner. The counts of

conviction are grouped together pursuant to 3D1.2 (d) since the

offense level is determined largely on the basis of the total

value of the funds laundering during the offense.

Pursuant to 3D1.3 (b), since the counts involved offenses of the same general type to which different guidelines apply, the offense guideline that produces the highest offense level is applied. The guideline for Counts 5 and 6 under Section 2S1.1 is applied here and since they produce the highest level. The base offense level is determined with reference to Section 2S1.1, which applies to a violation of Title 18, United States Code, Section 1956 (h).

The offense level calculated from the underlying offenses is utilized since the defendant committed the underlying offenses, and the offense level for these offenses can be determined, and this is again pursuant to 2S1.1(a)(1), so the most appropriate guideline for the calculation for the underlying offenses is 2C1.1.

Since Mr. Ng was not a public official pursuant to 2C1.1(a)(2), the base offense level is 12. Since the offense involved more than one bribe, as I mentioned before and as I found, a two-level increase is warranted. Since the bribes

totaled more than \$550,000, but not more than \$1.5 million, a 14 level increase is warranted. Since the offense level involved an elected public official or any public official in a high level, decision-making or sensitive position, a four level increase is also warranted. Also since Mr. Ng was convicted under 18, United States Code, Section 1956, an additional two-level increase is warranted.

Now, finally, because, as I found Mr. Ng was an organizer, leader of criminal activity that involved five or more participants or was otherwise extensive, a four level increase is warranted. The resulting adjusted offense level is 38. Mr. Ng's criminal history category is I, resulting in a quideline range of 235 to 293 months imprisonment.

Now, understanding there have been various objections, do the parties agree that based upon the findings that I've made, that Mr. Ng's guideline range is 235 to 293 months in prison. The government?

MS. ECHENBERG: Yes, your Honor.

THE COURT: The defense?

MR. GENSER: Yes, your Honor.

THE COURT: Based upon the parties' agreement, in other words, of course, with noting the objections that have already been interposed and my independent evaluation of the sentencing guidelines, I accept the guideline calculation in the presentence report. I find that Mr. Ng's offense level is

38, Criminal History Category I, and the recommended sentence; therefore, is 235 to 293 months imprisonment. The supervised release range is one to three years on each count, and the fine range is \$25,000 to \$1 million.

Now, with regard to the applicability of any departures, I note that in the defense submission there is a request for a departure based at least upon Mr. Ng's age, infirmities and status as a deportable alien.

I am to consider whether his age and status as an alien warrants a departure. Understand the case law applicable under the Second Circuit, a departure under these grounds is not warranted under the facts and circumstances here.

In addition, I have also considered whether any other, there are any other appropriate bases for departure from the advisory range within the guideline system, and while recognizing I do have the authority to depart, I do not find any grounds warranting a departure under the guidelines.

However, I find and I recognize that I do have the authority to consider Mr. Ng's age, infirmities, status as a deportable alien and any other factors contained in 18 United States Code Section 3553 (a) as a basis for a variance here.

Mr. Genser, in your submission on behalf of Mr. Ng, you requested a sentence of time-served. The Probation

Department has indicated that a variance is appropriate here.

However, the Probation Department recommends a sentence of 72

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months imprisonment. The government also states a variance is appropriate, in other words, but they recommend the sentence be something that is greater than 72 months imprisonment.

Now, I do agree with the parties and the Probation

Department that a variance appears to be warranted in this

case, not the least of which I think it is fair to say that a

235 month sentence would effectively be the rest of Mr. Ng's

life, being that he is currently 69 years' old.

Now, the issue in the end is how much of a variance is appropriate here. Before I hear the parties, let's talk about the questions that I raised in my May 9th order. Now, I think with regard to Item 1, I have the answer from the government from their perspective concerning the pages of the presentence report related to the donation issue, for lack of a better term. Mr. Genser, were there any pages of that report that the defense feels I should reference, understanding that the defense may take the argument that I shouldn't consider the report in any way, shape or form?

MR. GENSER: Yes, your Honor. Thank you.

That is correct, our position is that the court should afford that report no weight, in that it is not relevant to the sentencing here. If your Honor is going to consider it, we would suggest that your Honor also consider the minority report, noting that the Senate report that your Honor asked about was a majority report. It is a partisan report.

There was a minority report in Volume V, at Page 5273. We'll note that on occasion it refers to Mr. Ng as Mr. Wu, which is the Mandarin pronunciation, but the minority report notes at that page that the evidence before the committee is insufficient to establish the precise source of funds for many of the 220,000 contributions related to the person who was accused of making those contributions and that the committee was also unable to obtain specific evidence on the role that Mr. Ng may have played in particular contribution decisions.

THE COURT: Okay. I'll note for the record that what I did was I went to the report on the internet, I searched for S E N G throughout the report, both the majority report and the minority report, and so I am going to consider both here. I think for me the critical issue is I guess in part I think there is sufficient information in there that by a preponderance of the evidence that I can appropriately consider that.

It is not so much the precise nature of the funds, whether it was 200,000 or a hundred thousand, you know, or the like. The fact that at the time that this all occurred, it garnered substantial amount of press coverage and substantial amount of activity by officials of this country, and while the facts may be, the facts may be what they are, the issue in part I'm considering is the impact the knowledge of that would have on the defendant and his activities as it relates to the future

and specifically with regard to any issues relating to deterrence, specific deterrence is here.

So I understand the arguments being made. Let me ask you, with regard to Item 2, the government directly in their opposition memorandum in connection with the pretrial motions in limine, I have reviewed that already. The question I had, was there any other information related to the representative that the government would point me to?

I think based upon the email I received, I think the answer to that is no, but let me hear from the government with regard to that.

MS. ECHENBERG: That's right, your Honor, there is not another specific document. To the extent we end up arguing more about the facts, we may want to respond with additional information, but there is nothing we would point the court to at this time.

THE COURT: Mr. Genser.

MR. GENSER: Yes, your Honor. We have one document that we would like to submit if the court is going to consider that uncharged conduct or that set of conduct. It is something that was produced to us in discovery by the government. It has a Bates stamp on it 000302503. It is not redacted right now, and I know we haven't been identifying some of the participants in this set of conduct, so perhaps after this hearing we can deal with whether it gets filed in a redacted form.

It is some emails that we think made clear that the defendant was a benefactor to the family of the representative who were in dire financial straights following the representative's conviction and that he was basically helping them financially so they could stay in their home. That is reflected in this set of emails.

THE COURT: All right. If there is a request to redact the specific names that are mentioned in there -- why don't you hand it up. Had you provided a copy of that to the government?

MR. GENSER: Yes.

MS. ECHENBERG: Yes.

THE COURT: I ask the parties to meet-and-confer with regard to that. With regard to this issue, it is a work in progress. I haven't made an ultimate decision. I am likely to reference it, the issues.

I think in looking at this, it does appear that certain of the names, I would agree, probably should be redacted. I will leave it to the parties to meet-and-confer about that and present me with a redacted form, and then I'll rule on whether or not I believe the redactions are appropriate because I do believe it should be made part of the record.

Now, with regard to Item 3, I will ask the parties in your comments to me to address those. Similarly, I ask with regard to Item 4 for you to do the same.

With regard to Item 10, I don't know whether there was evidence -- excuse me -- Item 5 -- I don't know whether there was evidence in the record concerning the reference in Paragraph 58 of the presentence report concerning the travel expenses or not, but let me first hear from the government whether or not there was evidence in the record as to who or what entity paid for those travel expenses.

MS. ECHENBERG: It is our understanding that the trip that Ambassador Ashe took was the trip he took to Macau, was tacked onto a trip that was already planned to a different location, to India, and that either the United Nations or the Indian government was paying for that trip and he just rerouted his return through Hong Kong.

Once he got to Hong Kong with his delegation, we understand Mr. Ng paid for a ferry to Macau and for the accommodations in Macau. I believe that was reflected in Mr. Leung's testimony, possibly in Frances Fuller's testimony to some extent, and certainly reflected in the 3500 material as well.

THE COURT: Mr. Genser, is that something you take issue with, what the government has just said?

MR. GENSER: Not as far as it goes. Obviously to legal conclusions and inferences to be drawn, we preserve all of our objections.

THE COURT: Of course. Okay.

With regard to Item 6 in my order, I asked the parties to address that in their comments to me. I believe that Item 7 has been addressed by the government, providing me Government Exhibit 968. Does the defense agree that was the brochure or something? I may be inaccurately describing it, but it is Government Exhibit 968?

MR. GENSER: We don't have an issue with that, your

MR. GENSER: We don't have an issue with that, your Honor.

THE COURT: Now, with regard to Item 8, I believe that the proposed consent preliminary order of forfeiture money judgment resolves that, those questions that I had there. Do the parties agree with regard to that?

MS. ECHENBERG: Yes, your Honor.

MR. GENSER: Yes, your Honor.

THE COURT: Okay. Now I'll hear from the parties.

Does the government wish to be heard to sentencing?

MS. ECHENBERG: We do, your Honor.

THE COURT: All right. Go ahead.

MS. ECHENBERG: After presiding over this month-long trial, your Honor, and as you demonstrated during the proceedings thus far, your Honor is extremely familiar with the facts of this case.

This defendant is an exceptionally wealthy and powerful man, and he committed an extensive and a serious crime. For many years the defendant made hundreds of thousands

of dollars of payments, and your Honor has already ruled that that number is well above \$550,000. He made those payments to two United Nations ambassadors. He made those payments in ways that were hard to trace, and he made those payments in an effort to obtain the United Nations approval for a permanent United Nations center in Macau that would be the anchor for the defendant's own massive real estate development project.

What the defendant did, he essentially bought the ability to act as a member state within the United Nations, something that is not available on the open market and it is precisely the type of unfair advantage that the bribery and the FCPA statutes are designed to prevent.

It is also the type of inequality that is in conflict with the basic principles of the United Nations. The defendant engaged in conduct that not only gave him a significant unfair advantage, it caused serious reputational harm and serious financial harm to the United Nations, and that is not in dispute.

Your Honor has already ruled in a prior sentencing in this case that those consequences came to the United Nations, and the defense has acknowledged in connection with the restitution order, there were hundreds of thousands of dollars at least of damage to the United States nations. It is the government's position that there should be a significant incarceratory sentence, as least as high as the probation

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officer has argued, 17 months.

THE COURT: 72?

MS. ECHENBERG: 72 months.

MR. GENSER: We'll take the 17.

THE COURT: I figured, yes.

MS. ECHENBERG: My words cut off, your Honor, but 72 months is absolutely what I was referring to.

I want to address, and I don't know if I will have the opportunity to respond when the defense finishes, so I'll address now a few of the arguments, I expect, unless your Honor is going to give us the opportunity?

No. I think I would allow within reason THE COURT: the ability for the parties to respond to each other's arguments. It is up to you, Ms. Echenberg. You can address them, and if there are issues, points you want to make later on, you can do that.

MS. ECHENBERG: I'll address them briefly.

First, this is not an aberration for this defendant. I think your Honor honed in on exactly what is important about the conduct that was addressed in the 1990's in the Senate report. The defendant was approached by investigators. conduct was widely reported. The defendant was on notice since the 1990's that engaging in financial transactions, particularly transactions that go through other people and that are shaded in different ways, is conduct that is criminal in

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the United States, it is conduct that is closely watched in the The defendant was on notice about that behavior United States. decades ago.

With regard to the conduct that involves the representative, first I would note the email that has been passed up deals with a time period when that individual was no longer in public office, so we don't think that email is particularly relevant, but that conduct occurred after the conduct in the 1990's and the conduct occurred in a secretive manner. In the 3500 material -- and there would have been testimony had this been admitted at trial -- the defendant at least in one instance directed his assistant to provide money to the representative in a bag under a table in ways that demonstrate that the defendant understood that this was improper conduct.

THE COURT: Just so that I understand --

MS. ECHENBERG: Yes.

THE COURT: -- your proffer of that evidence, was that prior to -- that was while the representative was still a representative. Is that correct?

MS. ECHENBERG: That's correct, your Honor. payments were designed to have access to other public officials.

> THE COURT: Okay.

MS. ECHENBERG: So this conduct is not an aberration,

and for that reason it should be significantly punished. The defense spends a significant part of their submission focusing on the defendant's philanthropic efforts.

First, as we noted in our submission, while it is an impressive amount of money, no doubt, the defendant himself has acknowledged that he is a billionaire, he is worth \$1.8 billion, so the amount that he gave to philanthropic causes is not extraordinary in the way that the guidelines references should be a reason for a significant reduction in sentence, the kind that the defense is asking for.

In any event, the government is not arguing for a guideline sentence here, nor is Probation. The government and Probation are taking account of those philanthropic efforts and the defendant's health conditions, which is another issue that the defense addresses. Those health conditions are not extraordinary, either. They are health conditions that the Bureau of Prisons twice, in letters that we have submitted to your Honor, says that they can accommodate and they accommodate for many other prisoners.

The defense also addresses business and family consequences, and while those consequences may be unfortunate for the defendant and his family, those are risks and the expected consequence of engaging in white-collar crime such as this. Again, I would come back to the fact that the defendant himself says he is worth \$1.8 billion. So this is not a

situation where anyone is going to be in poverty or in any sort of dire straights.

None of those reasons gives the court a reason to do anything but give the defendant a significant incarceratory sentence here. I would note one other thing. It is not something the defense has argued yet, but I expect they may argue. The defendant's home detention during these proceedings should not be a factor in your Honor's consideration of the sentence. The home detention did what it was designed to do. It kept the defendant returning to court for these proceedings leading up to sentencing just like any other defendant who is on bail.

I would refer the court to the PSR that describes the defendant's home detention. He lives in a 24-hour concierge building. He lives in an apartment that is, in fact, two apartments, combining a very large apartment, four bedrooms, three and a half bathrooms, a large living room, a large kitchen, which is well furnished and well maintained. That is Probation's description.

He has a cook, a masseuse that constantly come by that visit him from all over the world, and that increases with frequency for holidays and special occasions and he is frankly living a lavish lifestyle. He himself told the Probation Department that his monthly expenses are over \$20,000 a month. So there is nothing about what the defendant has experienced

thus far that is punishing or is anything like an incarceratory sentence.

We have submitted the orders for forfeiture and restitution, and I would also just reiterate our argument in the sentencing submission for a significant fine of \$2 million.

THE COURT: All right. Mr. Genser, do you wish to be heard.

MR. GENSER: Yes, your Honor.

THE COURT: Okay.

MR. GENSER: I have comments that will address the 3553 sentencing factors, but before I address that, your Honor, I wanted to briefly respond on the sort of I guess we call it the three uncharged conduct areas without using the names of the other folks that are involved.

So our argument, your Honor, is that those should be afforded no weight. They're not relevant to sentencing.

They're certainly not aggravating factors, not just because it is hearsay and hasn't been presented in any kind of comprehensive way, but because there is no allegation and certainly no proof that any of that relates to bribery.

With respect to the Senate report, what I wanted to say about that, your Honor, is the business associate involved in that case was a business associate of Mr. Ng's. They were looking to set up a business. Mr. Ng was looking to set up business relationships in the U.S. and between the U.S. and

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China, and he was in business with that person, and that is why there were funds wired into accounts of trading companies.

That individual invited Mr. Ng to come to political events, and Mr. Ng took advantage of those invitations.

There is nothing, certainly nothing except a few instances of what I would qualify as double hearsay to suggest that Mr. Ng had any knowledge of any campaign finance violations, and what I'll note is that the individual involved pleaded quilty, and it is our understanding he was actually a cooperating witness and received a 5K letter from the government.

I know this just from Google searching, and I have an article from a CNN news article, November 1st, 1999 I can hand up to your Honor that reports that.

THE COURT: That is okay. I am familiar with it, which will be no surprise to my law clerk, I had Googled that to determine what sentence that individual had received and became aware of it at least in the media he was reported as being a cooperator. Let me ask this, though.

I understand the hearsay argument, but I can rely on hearsay?

THE INTERPRETER: The interpreter cannot hear your microphone.

> THE COURT: Okay. Sorry.

Let me just start again. With regard to hearsay, I

can rely on hearsay and, in fact, I dare say many of the -well, I think all of the -- well, many of the exhibits to the
defense submission are, in fact, hearsay, some double hearsay.
So just to get the legal point out of the way, I can rely on
hearsay evidence in connection with sentencing.

Do you agree with that?

MR. GENSER: I do, your Honor. I am talking the weight should the court ascribe to it. As additional background, there was no allegation of any bribery at all in any aspect of that Senate report. It was a campaign violation issue with respect to the business associate.

I'll also note, your Honor, that Mr. Ng was never charged with anything related to that. I know that there was something in the PSR that suggested that witnesses had fled, and Mr. Ng didn't give an interview when he was approached in China relating to that, but I will proffer to the court that Mr. Ng recalls actually meeting with investigators in I believe 1997 in his attorney's office in China, Mr. Valente, and answering questions about it, and to his understanding, it was cleared up.

So our position is if this has any relevance, its relevance to knowledge that there are campaign finance laws that prohibit foreign donations, it doesn't speak to what the allegation in this case is, which is bribery. Our position is Mr. Ng wasn't involved, didn't have any knowledge of campaign

violations in that case, and it shouldn't be given any weight with respect to this sentencing.

Mith respect to the representative, I think we have made our point there. There is again no allegation of bribery. There is an allegation of some gifts and support to the representative, as the government just said, for access, to meet other people. The fact is that Mr. Ng became a benefactor to the representative's family. That representative was convicted, he was in terrible financial situation, and he essentially implored Mr. Ng to help him support his family after-the-fact, and Mr. Ng did. He took the representative's children as his own godchildren, and that is reflected in the letter.

So the government says that's somehow an aggravating factor, the court can further look at it as further evidence of Mr. Ng's general approach being charitable and trying to help out friends in need.

With respect to the UN official and the \$25,000, that was a loan. The person requested a loan to help out with graduate school. Mr. Ng agreed to give the loan. The 3500 material reflects that. There was expectation it would be repaid within four or five years, and there is really nothing more to that. I don't think any of that should be given any weight or factor in. None of it speaks to a pattern or a history of attempting to bribe. It is quite the opposite. If

anything, it is a pattern or history of thinking that certainly it is okay to have relationships with people, certainly okay to help people financially and try and network and establish himself and get contacts through those relationships.

So with that, I would like to now address the sentencing factors and I have comments that may take a little while. So we thank the court in advance for your patience.

THE COURT: Why don't we take a brief break since in your comments you have indicated will take a little bit of time, and the government I may have response to that. Let's take a break now and come back in about five minutes. It is about noon, so we'll come back somewhere between 12:05 and 12:10. Say 12:10 because there are a lot of folks here.

(Recess)

THE COURT: You may be seated. Mr. Genser, you may proceed.

MR. GENSER: Thank you, your Honor.

Your Honor, Mr. Ng is 69-year-old man with some significant health issues. He has a history of strokes, coronary artery disease, diabetes, high blood pressure, hypertension, gall bladder issues. In 10 years, he will be 80 years' old, just about 80 years' old, and he looks all right today, but we don't know what kind of shape he will be in in 10 years, and I think it is fair to say that these next 10 years will be perhaps the only 10 good years that he has left.

The government is asking the court to sentence him to in excess of six years in jail, an amount that could well turn out to be a life sentence for him depending on what that is. His native language is Cantonese. He doesn't speak any English. He can't stomach western food. When he was incarcerated at the beginning of this case for 30 days in a maximum security facility or equivalent, he lost 15 pounds.

Jail is going to be very, very hard on him if your Honor sentences him to jail because of his age, his health issues, his language, he will be isolated and vulnerable in a way that most defendants are not.

He has, as I mentioned, already spent 30 days in jail and he spent the last two and a half years locked in an apartment. It's a perfectly fine apartment, but he has been locked in a apartment. He has not had his freedom for the past two and a half years. He indicated a waiver of deportation, meaning upon release from jail, as soon as the ICE agency gets around to it, he will immediately go into their custody. As soon as they get around to it, he will be deported to China. He will be barred from reentry for 10 years. He will never come back to the United States, your Honor.

We ask the court to impose a sentence of time-served, let him go back him to his friends and family, many of whom have flown here from China and are in the courtroom here today to be with him and show their support for him and for the

court.

As the court knows, Section 3553 sets forth various factors that the court shall consider in determining a particular sentence, and the overall goal is to impose a sentence that is sufficient but not greater than necessary to comply with the purposes in Paragraph 2 of that section. What I would like to do is just highlight some of the factors. I won't address all of them. We addressed them in our papers, and I know your Honor has read them carefully.

First I would like to talk about the factors in Subsection (A)(1), that direct the court to consider the nature and circumstance of the offense and the history and characteristics of the defendant.

I am going to talk about the second part of that and come back to the first part of that later. I'll talk about his history because his personal background and his history has shaped him into the person he is today.

Notwithstanding the conduct in this case for which the jury convicted him, the person that he is is a person who has demonstrated extraordinary kindness and compassion to everyone around him at every stage in his life. That is informed by the history and that is what shaped him.

Mr. Ng has led a remarkable life. He is probably one of the most remarkable people I've ever met and perhaps that many of us in this room has ever met or will ever meet. He

came from literally nothing. He has lived through unimaginable poverty. He has lived through hardship and tragedy, and he has persevered to become an extraordinarily successful businessman almost through sheer force of his will.

His life story is just simply amazing. He grew up in extreme poverty in a turbulent, violent time in the aftermath of the Communist revolution in China. His family was run out of his village and exiled by the Communist Party. They wandered while he was a young boy from village to village, essentially close to starvation, scrounging for food.

His mother was so desperate that when he was a young boy, she tried to drown herself and the surviving children that she had because several of his siblings he never met, they perished before he was born, she tried to commit suicide by drowning them all in a pond, but they were saved by villagers. He survived. He persevered. He quit school after elementary school to go to work to help his family.

He did various odd jobs. He wound up working construction, building what we could call them houses but they're more like brick shacks by hand. He made the equivalent of \$3.50 a week, most of which he gave to his mother to help support the family. He was so poor when he got married, he was wearing borrowed clothes. He didn't have a pair of shoes. He built his own house out of abandon bricks. The house didn't have door or window, didn't have running water, didn't have

electricity.

In 1978, but he was determined to improve his situation. In 1978, he moved to Macau with the equivalent of \$13.00 in his pocket, and he would turn that \$13.00 into a billion dollar real estate business. He started out by selling excess inventory on the streets of Macau, inventory of clothes and fabrics. He was just one of thousands of migrants trying to scrape a living together.

He rented a factory. He lived and slept there with his wife and his children. He hired people from his village who had also emigrated to Macau to help sell clothes on the street. His strength and his enterprising spirit allowed him to become a successful entrepreneur. He became a successful fabric seller in Macau, did well for a while, but that business went under in the wake of Tiananmen Square protest and impact that had on economy. That also depressed real estate values in Macau, he had the foresight and gusto to invest in real estate when values were very depressed, and he did that and that paid off.

In 1993, based on some reforms, real estate values soared and he became wealthy for the first time, really wealthy. That success was short-lived. As the court knows from our submissions, in 1998 his second son, his beloved second son, Bin Yan, who was 19 years' old and studying in Canada, was killed in a tragic car accident. That was

devastating to Mr. Ng and his family, obviously.

In the years after his son's death, Mr. Ng suffered two strokes, was hospitalized. His business suffered as well and there was the SARS epidemic in 2003, which again depressed the real estate market, and Mr. Ng's real estate business which was overextended collapsed. He essentially lost everything, was heavily in debt, chased by creditors, but he survived, persevered again, never gave up.

He consoled his wife, supported his family, he worked hard to keep current on his loan payments, and he doubled-down on real estate, taking another chance that it would come back, and it paid off again and he became wealthy again.

I dwell on this because it has shaped him. These experiences have shaped him. They made him who he is. He was born a peasant. He is a pesant in his heart. He is intimately familiar with poverty, with pain and suffering, and he has never forgotten where he came from, and that's why, as you see in the letters of support and the people who are here who have written to the court, he has lived a life of such extraordinary compassion and generosity, and that goes to his good character, which is obviously a factor that is highly relevant under the 3553 analysis under Subsection (a)(1).

I can talk about the tens of millions of dollars he has given to charities, to build roads, hospitals, schools to support youth in Macau. His assistance to the elderly in the

Village that he came from, that is laid out in our papers and it speaks to his generous spirit.

We're not talking just about the amount; we are talking about the quality of his charity, and that is what I think is more revealing than the amount of money he has given. What I would like to focus on is the way in which Mr. Ng has given of himself, the way he has cared for and treated his family and his employees, his fellow villagers and his countrymen over the years whether he was poor or rich. That's why we're asking for a variance, and there are lots of cases that we cite in our papers that support a variance for all of those grounds.

I want to touch on a few. There are a lots of examples, countless examples of his generosity and compassion and good character in our papers. Just a few examples.

Exhibit 45 to our submission is a letter from Mr. Ng's cousin,

Wu Yan, I hope I am pronouncing that correctly, he was Mr. Ng's younger cousin, and he describes an incident when they were working in construction when Mr. Ng, before he became successful in Macau, Mr. Ng came across an old man in a nearby village basically senile, living in the street all alone, the kind of person who everyday scores of other people would just walk by, but Mr. Ng didn't. He took pity on him and he took him to get some clothes, took him to get some food. He found him a place to live. He followed up with him. He tried to get

him into a nursing home. He just did that out of the kindness of his heart before he was a wealthy man.

Wu Yan describes how in the 1970's in their village Mr. Ng did a number of things on his own, had an enterprising spirit to try to improve things for the villagers. He had the idea to go and get young saplings and transplant them into the village so there would be trees growing there, and he organized the villagers to do that. He organized them to rebuild a bridge that was falling apart and was unsafe for children and older people to cross the river. He organized the villagers to dig fresh water wells, and they worked together digging the wells with their bare hands.

He tells how when he was working in the factory, living in the factory in Macau selling clothes, Mr. Ng would let Mr. Yo Yan sleep on the only comforable table in the factory while Mr. Ng himself slept on the floor because he was his younger cousin and how when he was sick, Mr. Ng would brew Chinese herbal medicine for him and stay with him and care for him. That is his nature. That is who he is. These are a few of examples of scores of examples in the letters.

There are so many stories of Mr. Ng not only giving financial help to his employees and villagers when they were sick and faced debilitating medical bills, but it is not just the financial help, but it is his readiness to help even the lowliest employee and the way he would get personally involved

to help arrange for medical care. It wasn't somebody who was just writing a check.

Exhibit 2, your Honor, in our submission is a letter from Chin Chin Yo, a fellow from Mr. Ng's home village of Ju Jang in China, and he described in how 2007 Mr. Ng learned how he suffered a stroke and helped him find treatment in various hospitals, followed up and got physical therapy so he could recover. He helped him make appointments and, yes, he paid for his medical care, gave him thousands of dollars to help him pay for his medical care. He also came to visit for him and check up on him and he encouraged him to carry on.

Exhibit 12 is another example of that from Young Hu, another fellow villager. He helped her and followed up with her when her husband was sick with cancer. In 2007 when she fell ill, he followed up again. Just a few examples, your Honor.

He has been good to his employees. He is a kind and compassionate boss. He cares about his employees, and that comes through. Exhibit 15, your Honor, Liang Segwan wrote a letter in support. She worked in Mr. Ng's company doing HR for 23 years. When she was 37 years' old, she became pregnant and she had a high-risk pregnancy. Mr. Ng approved her to have extra leave. He gave her extra months' pay that wasn't required by law. He followed up with her to make sure she was getting enough nutrition for herself and the baby, and not only

that, he held her job open for a year until she was ready to come back and when she was healthy and ready to come back to work.

More recently with South News, after Mr. Ng was incarcerated in this case, he continued to fund the operations of South South News so that the employees weren't abruptly cut off and finding themselves suddenly unemployed.

There is another story, example from the letters I think is worth dwelling on for a moment. Exhibit 35 from the gentleman named Wu San Hu who worked with Mr. Ng's masseuse in China. He tells a story, an incident of whether Mr. Ng was in a restaurant and private room in a meeting and Mr. Wu San who fell ill, who fainted and he went down on the floor and called out for help. The waiter came over, immediately ran into the private room to get Mr. Ng.

Mr. Ng was in the middle of a business meeting comes running out, goes right to him, gives him his medicine, Chinese herbal medicine that he keeps for his own heart issues, administers those, rubbing his forehead, directing people to call for an ambulance, staying with him and caring for him. Of course, he offered to pay for his medical costs. He recovered, thankfully.

But this one is interesting in particular because it is very similar to what the court learned about last year at the post-conviction bail hearing when the court learned Mr. Ng

came to the aid of John Prindle, one of the guards from Guidepost who was guarding Mr. Ng when he was in the gym in his building and Mr. Prindle suffered a heart attack. Mr. Ng immediately came to his aid, and he did the same thing, he stayed with him, he tried to let the guards know that he had medicine in his apartment that could help. He tried to help with CPR. This wasn't even a thought of trying to take advantage of the situation to escape. This was his instinct because that is who he is.

It is not something that he did for show or for recognition or for some advantage. He did it because that was the right thing to do and he cares about the people around him. He never even mentioned that incident to his lawyers. We learned about it, as your Honor knows, from the Guidepost cards long after the fact.

That just speaks to his character. Whatever led to the conviction, he is a good and caring man. He also has a quality of forgiveness when he is wronged, and I think I'll dwell on that briefly. Exhibit 8, shows his big heartedness and his readiness to forgive and forget. There is a letter from a gentleman named Quan Mu Sen, who describes an incident when Mr. Ng was defrauded in a business deal out of two million I guess Chinese dollars, Chinese currency, and the perpetrator was arrested and the money was repaid. Mr. Ng, out of pity, even though he was the victim of the fraud, wrote a letter

seeking leniency to the court just out of pity for the man.

Exhibit 43 is a letter from Wu Quan Non, nephew of Mr. Ng. He tells of a story that is also revealing of his character and his spirit when Mr. Ng was back in the Village and he was giving always to help elderly in the Village. He came upon a man 80 years' old, and the man started crying and asked him why, and he said well, I am the one of the people who denounced your family as landlords when you were a little boy, and now you're giving me money to help support me in my old age, I feel so guilty about this. Mr. Ng's response was don't worry about it, brother, it is all past. That speaks to the quality of the person he is, your Honor.

With respect to his giving and comparable giving, the government suggested that in light of his net assets, it shouldn't count, but I think it should count, your Honor. I don't think we measure charity based on your illiquid assets and real estate investments that may or may not be realized over time. We measure it by the quality of the giving. I think that is what we are talking about here.

One example, Exhibit 18, was a letter from a gentleman named Sang Hung Mu of the Maging Foundation, and he tells about in 2005 Mr. Ng heard about Maging Foundation, and he didn't just write a check to go support the foundation, it supports education and development of underprivileged children in rural parts of China, the particular Uyghur Tribe, which is not a

particularly popular group of people in China.

Mr. Ng and his wife traveled to this remote area to see the conditions that the children lived in, to visit them, to pay home visits, and Mr. Ng began by sponsoring five ethnic Uyghur girls, maybe it is Uyghur, I may be mispronouncing it, and he met those girls, he stayed in touch with them over the years. He expanded to his foundation to include thousands and thousands, support for thousands and thousands of underprivileged children in rural China.

In 2014, he traveled to a ceremony when those five girls that he essentially adopted as his godchildren graduated junior high school to be with them, and there is a photograph of that ceremony in Exhibit 54 of our submission. You can see in the photograph the bond that he has with them and the emotion that is between them at that ceremony. That is what goes to his spirit and his kindness, your Honor.

He is also an extraordinarily dedicated family man, and I take issue with the government's argument that there is nothing extraordinary or warranting a variance based on his dedication to his family. There are lots of cases that we cited that show that that is warranted.

This is obviously a characteristic that is relevant in the 3553 analysis. Your Honor has received letters from Mr. Ng's wife of 40 years, his son Alex, his daughter Janet, his daughter-in-law. They're all here in the courtroom today,

your Honor. You have received letters from his older brothers and sister, and what comes through from these letters is the love, the reverence, the feeling of closeness that Mr. Ng's family has, the way that he is involved as a compassionate father. He is still close with his older siblings. He pays for all their medical care.

He is the patriarch of a large extended family and he doesn't just provide financial support, he provides guidance, he provides encouragement and emotional support for scores of family members. I just want to talk about a few examples, your Honor. There is a lot of discussion of that in the papers.

I want to highlight two things. A letter from Mr. Ng's goddaughter, Doris, who is here in the court today. Her mother was a nanny for Mr. Ng's children for many years, and Mr. Ng adopted her as a goddaughter. She described how when she was younger, she had some health problems and she was essentially ostracized in school. She was very depressed as a younger child and she was doing poorly in school.

Mr. Ng spent time with her and he has talked to her and he encouraged her and he taught her how to persevere and overcome challenges, and she describes in her letter how she went on to graduate actually in the top of her class in her high school class of 200 students and get a scholarship to the University of Macau, and she credits Mr. Ng.

Exhibit 30 is a letter from Crystal's son, Mr. Ng's

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daughter-in-law, and she tells an extraordinary story. When she first got married to Alex, Mr. Ng's son, and moved to Macau, she was out of place and she wasn't happy living in Mr. Ng traveled 5,000 miles to the other side of China to speak with her parents about the situation, and he convinced her parents to actually uproot themselves and come to Macau to be with her so that the family would be happy and she would be happy, and they did that, they came.

It was okay. She still wasn't making an adjustment well, so Mr. Ng flew all the way back to her village, 5,000 miles, and spoke to aunts and uncles and cousins and friends, and he convinced them all to come to Macau and he made arrangements for housing. He helped them with jobs, helped them with school so that his family and his extended family would have a happy life. That is dedication to a family. is a family man, your Honor.

I have to say I've seen this myself. I have been to the apartment many times over the past year. We had lunch there many times. Mr. Ng greets you with a smile no matter how dire the situation or how bad the news. He is always humble. He serves the food himself. He goes around, and his biggest concern is to make sure everyone has enough on their plate, and when his grandchildren are allowed to come visit, he is so happy to see them. You can see it on his face. He is really involved with his family. They're very close.

Another sentencing factor that I think your Honor can consider is the impact of a jail sentence on Mr. Ng's employees. Because Mr. Ng is not only the beloved patriarch of a large extended family, but he is essential to the continued success of a business that employs several hundred people in China. They need his involvement and his support. It is difficult to quantify it, but imprisonment would result in significant collateral damage to numerous innocent employees.

Over the past couple of years while he has been on home detention, she has been constantly on the phone trying to kind of stabilize things in the business in the wake of this case and the charges. The letters that have been submitted to the court talk about the enormous debt and enormous pressure the business is under. The letters make clear Mr. Ng's children are working to try to help run the business, but they need his help to manage things.

If he is incarcerated, he won't be able to be on the phone as he has been, and it is reasonable to expect that the business is going to suffer and may not survive. Certainly many of his projects employing hundreds of people in China may not be able to go forward. We have cited a number of cases that recognize that that is a valid consideration and a grounds for a variance.

So I would now like to turn to the first part of 3553 (a)(1), the nature and circumstances of the offense. I am not

going to relitigate the facts. Your Honor has presided over the trial and made rulings related to factual issues, but I have one observation that I think is important to highlight and I think that it is important.

There is absolutely no dispute in the case that the evidence shows that certainly at least part of Mr. Ng's motivation, and we would argue the majority of his motivation, if not all of it, was to do something really good in this case, that he genuinely believed in the Macau Conference Center project, it would be a great thing for Macau, China and South South Nations.

I would draw the court's attention to the fact on Page 18 of the government's submission, the government agrees that to be sure, there is evidence, "there is evidence indicating that, as the defense states, he may also have had patriotic and/or philanthropic motivations for pursuing the project."

Of course, the government also argues that Mr. Ng had a profit motive and it wasn't all pretty and they've made that argument. We responded to it in our papers. I won't belabor that point, but I think we should pause for a moment and recognize that even that concession is remarkable coming from the government in a criminal case.

I am not familiar with another criminal case where at least part of the motive was patriotic and philanthropic, to do something potentially wonderful on a grand scale that could

potentially help millions of people in the developed world, and that is relevant and there is lots of evidence in the case of Mr. Ng speaking about it, speaking about his vision, sharing his vision and trying to present his vision on the merits to different constituents.

Another factor that I want to address is obviously a set of factors in Paragraph (a)(2) of 3553, and that is the seriousness of the offense, promotion of respect for the law and just punishment. These are very weighty and important factors and we do not trivialize them. The government won its conviction here, and this is going to the need for the sentence to reflect promotion of respect for the law.

The government has won a conviction here. They laid out the alleged misconduct at the trial. The United Nations has issued task force reports. There was corruption at the United Nations going that started before anything involved Mr. Ng and went far beyond anything involving Mr. Ng, and the government's prosecution has had salutary impact on that. The United Nations has investigated it. Presumably they're updating their rules and regulations to tighten up the rules around support and financial support and donations, and the government has struck a real blow against corruption at the United Nations in this case.

In terms of reflecting the seriousness of the offense and just punishment, we do ask the court to consider that by

virtue of Mr. Ng's status as a deportable alien, he will suffer in jail far more than a typical defendant in a similar case.

In all likelihood — and we have had a series of dueling letters with the government, but I don't think there is a real debate at least in all likelihood, he is not going to be sentenced to a camp if he is sentenced to a jail.

He will be in a low security prison, which sounds a lot better than it is, and even more likely he will be sent to a private contract facility which the government uses for deportable aliens, where the conditions are going to be crowded and far more dangerous than they would be if he were sent to a camp.

The likelihood of his being assaulted is going to be much higher there. He will be particularly vulnerable because of his age, his health and very significantly, your Honor, his inability to speak or understand English. Even the Probation Department notes that as a result of that, Mr. Ng is likely to experience a sense of isolation in prison. He won't be eligible for early release. That's 10 percent of any sentence up to six months.

And then he's already consented to deportation. The impact of that is that he won't be brought before an immigration judge, but he will be sent, if he is sent to jail at the close of the sentence, he will be sent immediately to ICE custody and he could languish there for an indeterminate

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amount of time before he is deported back to China. I don't know how long that could last. It could be a matter of days, it could be weeks and months.

THE COURT: Mr. Genser, I am not sure if I understood exactly. Are you saying that because of Mr. Ng's status, he is not eligible to get credit for good behavior, is that what you're saying?

MR. GENSER: It is early release.

THE COURT: To a halfway house?

MR. GENSER: Halfway house, and that credit which is 10 percent up to six months, that is laid out in Mr. Ziegler's affidavit.

THE COURT: All right.

MR. GENSER: Considering what is sufficient but no greater than necessary to constitute a just punishment, we do ask the court to consider the punishment that Mr. Ng has already suffered in this case. He has spent a month in what was effectively a maximum security prison, I am not sure if it was MDC or MCC or some combination thereof. He was in jail for 30 days. He didn't do well there, your Honor. The letters describe the impact on him. He was gaunt, he lost 15 pounds, doesn't eat western food.

Then for the past two and a half, almost three years, his life has been in limbo. He has exercised his right to go to trial, but the impact of this case is that his life has been

in limbo. He has been in an apartment. Certainly that is better than jail, but he hasn't been a free man. He has again under lock and key in an apartment for two and a half, almost three years already. That is something. It is not nothing.

He has had to live with the anxiety and expense of this case. His reputation has been shredded. His business has been knocked back on its heels. He is struggling to survive. He will be a felon for the rest of his life. He is going to be paying a fine, we're fairly confident it will be at least a million dollars. He has agreed not to contest forfeiture of over \$300,000. He has agreed to settle forfeiture allegations for one and a half million dollars, your Honor. He has paid millions of dollars in attorney's fees.

The question is how much punishment is enough? How much more punishment is needed in this case? That brings us to Section 3553 (a)(2)(B) and (C), the need for deterrence and protection of the public.

These factors, your Honor, I note that Mr. Ng has agreed to waive deportation proceedings and consent to deportation. He will never come back to America again. He will never do business here again. There is literally no chance that he will be a recidivist. Deterrence has been accomplished, both specific and general. There is no danger of further crimes by Mr. Ng. The case has received wide publicity. The government has emphatically made its point.

To wind up, the punishment Mr. Ng has suffered already, as I mentioned, the question is what further punishment is really necessary to do justice in this case. If the court believes that the offense conduct itself, the mitigating facts and with the mitigating motives that I've described warrants a sentence greater than time-served, our question is isn't that outweighed by Mr. Ng's history and good character, the life of compassion he led, the kindness of generosity he has shown throughout his life, his close family ties, the support that he has given to his employees, the need that his business has for him, and the way that he'll uniquely suffer if he is sent to jail?

So for all of those reasons, your Honor, we do ask for leniency and we do ask for a sentence of time-served. If your Honor cannot see to give him a sentence of time-served, we ask for a very low sentence in jail, to let Mr. Ng go back to his family and go back to China where he belongs. Thank you.

THE COURT: Mr. Genser, actually I have one question to follow up on your comments.

I've sentenced two other defendants in this case, both of whom were sentenced to jail time, both of whom I think would be characterized as less involved in the underlying criminal conduct. So why in terms of sentencing disparities, why would it be appropriate or what is your argument with why it would be appropriate here that Mr. Ng receive a non-incarceratory

sentence in light of that?

MR. GENSER: Your Honor, obviously the need to avoid disparate sentences is one of the sentencing factors, and we are certainly aware that Mr. Yin was sentenced to seven months and Sheri Yan was sentenced to 20 months, and we understand that the court would view Mr. Ng as more culpable.

Our argument, your Honor, there are differences that are personal to Mr. Ng that relate to the factors that I've laid out, your Honor. They're not almost 70 years' old. For example, Mr. Yin is a young man. He speaks English, a U.S. Citizen. What he did was essentially separate and apart with anything to do with Mr. Ng with his tax evasion.

Ordinarily absent all the extraordinary circumstances we have outlined, a sentence greater than those sentences might well be warranted, your Honor, but our argument is that these factors are unique to Mr. Ng. Neither of those people have had the history, lived the life that he has lived, have shown the compassion and had support of family and charities, the kindness to employees, supporting the businesses, have so many people depending on them. Neither of them would face the same issues that Mr. Ng would face in jail, and I will note that with respect to Ms. Yan, she was convicted on her own plea for \$800,000 of bribes for specific quid pro quo with no philanthropic or patriotic motive at all. She got 20 months, your Honor.

I understand the government will argue that the crime here, the alleged crime for which he was convicted is more extensive and that his involvement was more serious, but it is different. It was for fundamentally a philanthropic endeavor, and the dollars involved are not so different, your Honor.

Mr. Ng, certainly I know at that sentencing your Honor commented there was evidence Ms. Yan, there was evidence she was a good person. If there is evidence she was a good person, your Honor, there is a mountain of evidence that speaks to the quality of the person Mr. Ng is. Those factors I think would compensate for what we would agree would be circumstances where you would ordinarily look to a sentence that would be somewhat greater than the sentence of those two individuals.

THE COURT: Thank you.

Ms. Echenberg, do you have anything to add?

MS. ECHENBERG: Yes, your Honor.

THE COURT: Yes.

MS. ECHENBERG: The defendant before you today, your Honor, is an exceptionally rich and powerful man. He has used that wealth to pay multiple people over time, not just the conduct in this case, the other conduct that we have previously discussed. He has used that wealth to direct it at people who had the ability to influence his business. That is exactly what he did here.

What he was motivated by was not fundamentally a

Honor may remember the video that we played a substantial portion of during closing argument. It talked about a development that had luxury hotels, luxury stores, a helipad. We are talking about a massive real estate development that the defendant and his family stood to gain tremendously from. So that is the motivation here, and that should not be lost.

The conduct here is incredibly serious. The United Nations is one of the premier international institutions. The defendant corrupted it. That's what he was convicted of doing. He led that crime.

The defense has talked about the conditions in jail and the designations. We addressed that in our papers. We disagree, we believe, based on our conversations with the Bureau of Prisons and what is represented in their materials, that the defendant will have the ability and he has excellent representation to advocate for him to be in the most appropriate location for him.

I want to bring the court back to the guidelines here, which is 235 to 293 months. Your Honor has ruled that is the appropriate guidelines, and the Probation Department specifically took account of all of the factors that the defense has talked about, the defendant's history, his philanthropic efforts, and with all of that in mind, the Probation Department recommends a significant sentence of 72

months.

A time-served sentence here would be a terrible message to send for a case like this. As your Honor knows, international bribery in FCPA cases are incredibly hard to investigate and to prosecute. The records are abroad, the individuals are abroad. These cases are so difficult to investigate that the Department of Justice has instituted a special policy for corporations that cooperate in these investigations, to give them significant leniency. That is how difficult these cases are.

So people are watching this case. People are watching what your Honor is going to do, and general deterrence is critical here. The defense has asserted our prosecution struck a real blow to corruption at the United Nations. There have been changes. The United Nations certainly took account of our case and the press has also been following the case.

A significant sentence for this rich and powerful defendant, that is what is going to strike a real blow to corruption not only at the United Nations but in our major institutions and organizations frankly across the world. Your Honor, it is critical that this defendant receive a significant incarceratory sentence.

THE COURT: Thank you.

MR. GENSER: Your Honor, if I may respond just briefly?

THE COURT: Yes, briefly.

MR. GENSER: Your Honor, there are a number of cases involving allegations of serious conduct that we have cited in our papers where, based on factors similar to what are present here, courts have varied very, very substantially from very high guideline ranges, and it is not necessary, your Honor, to put Mr. Ng in a United States jail, at taxpayer expense, a 69-year-old man who speaks no English, for the world to get the message the government wants to send.

There are very, very unique factors here that would justify the sentence we are asking for and would in no way dilute the need to promote respect for the law and general deterrence. That is all we have to say. The last thing is Mr. Ng obviously will have something to say to address the court, and we ask your Honor to consider that as well.

THE COURT: Absolutely.

MS. ECHENBERG: I forgot to answer one of your Honor's questions about ICE custody.

THE COURT: Yes.

MS. ECHENBERG: If this is to factor in your decision at all, we understand from a representation from ICE that if your Honor signs the removal order, the defendant at the conclusion of any sentence would spend up to two weeks in custody. It will be very brief, and then he would be deported.

THE COURT: Thank you. Mr. Ng, do you wish to be

heard?

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THE DEFENDANT: Yes.

> THE COURT: I don't know the interpreter's name. you going to be doing the translation?

> > THE INTERPRETER: Yes, your Honor.

THE COURT: You may proceed.

THE DEFENDANT: Your Honor, I would like to first thank the court for allowing me to stay out on bail during this case. Even though the past few years have been very difficult for me, it is better than being in jail. At the same time, I would like to thank the court and the government for allowing my family and friends to come visit.

Your Honor, I want to apologize to the court for all the trouble my actions have caused. I alone am responsible for my actions. Looking back, I am filled with regret how I went to about trying to support the Macau Conference Center.

Your Honor, I really believed that the Macau Conference Center it would do great things for Macau in the South South Nations. Your Honor, I would ask for your mercy not only for myself, but more importantly, for my family.

My wife is this year over 66 years' old. Since my youngest son passed away when he was 19 years' old, my wife's health has been deteriorating. In the past 40 years, even though I was penniless, my wife never abandoned me through thick and thin and kept me a companion. Now that she is in her TODONGI

twilight years, she needs my companionship.

I very much hope I can continue my responsibilities to her as a husband. It seems that since I have been arrested, especially after my conviction, my creditors have been pushing me for repayment. Interest has been piling up, the bank has closed my account, the previous business partners are shunning us. The business that I built over in the past decades is facing great difficulties.

Since I have been allowed to stay out on bail, every day I spent a few hours every day to try to stabilize the business. If I go to jail, my children will bear my responsibilities. Even though they are very talented, but since I have been sheltered, I have always sheltered them in the -- I have been protecting them and not to let them handle these responsibilities, I am very afraid that they will not be able to handle it and to bear these responsibilities, that the business would not survive.

There are many employees who have been working for me and my company for decades because they trust me. I am also very afraid for the future, your Honor. I have eight granddaughters and grandsons. I miss them dearly. I very much want to go back to them, to greet them, to tell them stories, to play with them. I am very sorry for the pain and suffering I have caused my family, my friends and employees. I swear that I will never repeat my mistakes again.

Your Honor, I sincerely wish that you could show leniency on me. My only wish is that I can return to my family as soon as possible instead of having my family to bring me

Thank you, your Honor. Thank everybody.

THE COURT: All right. Thank you, Mr. Ng.

Let me ask, is there any reason why sentence should not be imposed at this time?

MS. ECHENBERG: No, your Honor.

MR. GENSER: No, your Honor.

home in ashes.

THE COURT: As I've stated, and the parties agree, obviously with conditions with the objections have been made, the defendant's guideline range is 235 to 293 months imprisonment. Under the Supreme Court's decision in Booker and its progeny, the guideline is just one factor that I must consider in deciding an appropriate sentence here.

I am also required to consider the other factors set forth in 18, United States Code, Section 3553 (a), and the parties have addressed those issues both in their submissions as well as here today in court. So I am going to consider all of those factors, and those factors include, but are not limited to, the nature and circumstances of the offense and the personal history and characteristics of the defendant since each defendant must be considered individually.

I am also required to consider the need for the

sentence imposed to reflect the seriousness of the offense, promote respect for the law, provide just punishment for the offense, and afford adequate deterrence to criminal conduct and avoid unwarranted sentencing disparities among other things.

First I am going to address Mr. Ng's history and characteristics, and obviously there has been a lot said today here as well as a lot of information contained in the submission. Now, I accept Mr. Ng overcame poverty and at time there was depressive conduct directed towards himself and his family by the government in China at the time when he was a child.

I also note that there were various deprivations his family faced, and some could be characterized as serious deprivations while he was growing up that left his family in at times despair and resulted also in poor health to his family members as well as the death of some of his siblings who were older than Mr. Ng. So I will consider that background and Mr. Ng's apparent resiliency and the success he has had as a person as part of my determination of what an appropriate sentence is for Mr. Ng.

Now there are numerous letters from friends and family members, former employees, current employees, business associates, just to name a few categories that paint a picture of Mr. Ng as a devoted family man as well as someone who is philanthropic and also personally generous with his time as

well as his finances. Those are documented in letter, and Mr. Genser pointed out some specific examples here today in court. Those letters describe various, as I mentioned, various acts of kindness for individuals who are in need of medical care, to citizens and folks from Mr. Ng's home town, to the citizens of Macau, including children as well as the elderly.

So I'll consider the views that have been expressed by your friends and family members and others in connection with your sentence, concerning your character which I, outside of the presentation of evidence here in court, I have to rely on the parties to provide that information. As I indicated, I'll consider that information in connection with determining what an appropriate sentence is here today.

Now, as I mentioned, in the letters they do mention the charitable contributions you have made over the years, and I will consider your philanthropic over the years and again not necessarily as a percentage of your overall wealth, although I do acknowledge the point the government makes with regard to your overall wealth and percent as being a percentage of your donations more generally really to reflect on your overall character as a person.

However, to the extent that certain of the letters written on your behalf take issue with your prosecution as misguided or driven by some political motivations or some other rationale other than enforcement of the law, just to be clear,

I reject those views. As I mentioned earlier in my comments, I believe the jury's verdict was reasonable, a reasonable and just outcome based on the evidence that was presented and admitted, and I have ruled as such in connection with the post-trial motions.

In addition, I am going to consider what was presented to me pretrial as 404 (b) evidence related to the political contributions and your interactions with the representative as well as the loan. However, the \$25,000 loan I think is less of an issue for me. So to that extent, I give that really a very little weight, if not no weight.

I find that the evidence presented with regard to that and the proffers made with regard to that of your past actions, I think that they're sufficient for me to consider here in terms of sentences and in terms of your sentence and what an appropriate sentence is.

In particular, as I mentioned earlier, with regard to the issue of specific deterrence as well as general deterrence, although I believe the allegations related to the campaign contributions, and again I understand the back-and-forth that is contained in the reports concerning what access the members of Congress had to witnesses and other things in connection with that. It is not so much the specifics again, as I mentioned earlier, of the actions and the amounts involved as it is a reflection and is probative on your apparent

willingness to utilize your money at various stages, putting aside what the underlying motivation is, but utilize your money to accomplish ends that you believed, you believed in; in other words, that included skating close to the line between legal and illegal conduct.

Certainly the awareness that that sort of activity, in other words, by that sort of activity, I mean utilizing your money in that way, and I'll use this term, probably not the correct term, really throwing your money around in that way caused the authorities to focus on those activities.

And yet despite those indications, more so with the contributions, you chose to proceed the way you did in this matter, by again utilizing money and paying folks, ambassadors and the president of the PGA rather than seeking some other alternative means of pressing something, and I accept your counsel's representation that is something that you believed in and that is being the Macau Conference Center. The ends don't justify the means, and that is what the law is designed to make sure that folks don't follow that adage in their conduct.

So I'll consider that information that was characterized as 404 (b) in that context, as sort of a reflection on what your state of mind was and also in an effort to make a determination, which is not an easy one to do concerning recidivism, provide punishment as well as the deterrent effect in connection with sentencing.

Now, I also accept that a sentence of incarceration will have an impact on your family and your business. However, in just about every sentence that I impose and quite frankly that are imposed by my colleagues here in this courthouse, there is an impact on family members. It is tragic and oftentimes obviously innocent bystanders to the conduct of a loved one. So that impact I think, although I will consider, I think it is of substantially less weight than some of the other things I've mentioned here in part because unlike — and again it is admirable that you were able to work and develop the business that you have, but many of the defendants I have who come before me have nothing or really next to nothing.

They may have young children, as young as two or even younger, and the consequence of them going to jail is that their loved ones really have to be able to find a way to literally put food on the table, and it is a tragic consequence of criminal conduct that there are others involved here. As I mentioned, I will consider it, although I don't give it as much weight as I do some of the other factors I will also.

I will also take into effect again, as I mentioned earlier, your age and the various infirmities you have in making a determination of what an appropriate sentence is. As I noted earlier, obviously, a sentence that is certainly in the guideline range and actually even far below that would effectively mean that you would spend the rest of your life in

prison.

I also recognize that you won't receive the same level of health care as you would if you were not incarcerated, but again I don't give that a substantial amount of weight. I recognize the conditions that you've had and the history, but I don't ascribe to the views that Mr Ziegler has said. I do believe that the Bureau of Prisons will be able to address your health issues during any period of incarceration.

Now, with regard to Mr. Ziegler's views about your designation to a low security versus a minimum security facility, I find that certain of his assertions in his affidavit certainly have some basis in history that Mr Ziegler has indicated that he has. However, I would describe that more as what is really is a term, for lack of a better one, I will say knowledgeable speculation.

Until the Bureau of Prisons does their calculation, while we can assume where Mr. Ng might fall in terms of a designation, there are a whole number of other factors that it didn't appear as if Mr Ziegler had considered, including the possibility of a recommendation by me concerning a facility as well as other things that the Bureau of Prisons takes into account with regard to what level of security a defendant should be placed.

I find that the conditions of confinement are not so onerous in a low security facility to warrant substantial

weight here, although I do recognize that they will be more onerous and in particular in Mr. Ng's case because of the fact he does not speak English. However, I do note, and historically there have been many defendants who are considered white collar defendants who are in low security facilities and come close in connection with the sentencing, I came across an individual who was sentenced recently by one of my colleagues in the Eastern District, and my understanding, again from press reports, is that he is currently housed in a low security facility, and that is Mr. Scorelli, who was recently convicted in the Eastern District. I believe he is housed in -- I don't remember, it might be Fort Dix, but I am not entirely sure.

So there is precedent for white collar defendants to be in a low security facility. I will consider it, but as I mentioned, I won't give it a substantial amount of weight in what an appropriate sentence is for you.

Next I'll turn to the circumstances and nature of the events. There is no question that you have been convicted of serious offenses. Your activities were not isolated incident, but instead occurred over a number of years. In other words, you had more than ample opportunity to rethink your approach as to how you would accomplish your end goal of having a conference center built in Macau.

However, at least based upon the evidence presented at trial, not only did you not change your mind with regard to how

you'd proceed, the evidence would suggest that you became, as that possibility became closer, you became more aggressive as time went on, pushing either directly or indirectly through Jeff Yin or Leung and Ashe to complete certain tasks and take certain actions in their capacity as ambassadors in Mr. Yin's case as one of your employees, with regard to Mr. Ashe as President of the PGA, as well as the actions and influence the actions of others within the United Nations. As I mentioned, in your actions here, you were undaunted in particular by the investigation that ensued in connection with the donations issue that I mentioned earlier.

Now, the offense here also was not something that could be described as sophisticated. It at times involved shell companies, what was portrayed, and the jury found there was sufficient evidence, fake contracts and the funneling of money internationally, all of which, whether intentionally and I think the evidence, it could be inferred that that was intentional, but even not, it certainly made the detection of that activity and the bribery scheme more difficult.

The parties have also mentioned, and as I mentioned in a prior sentence in this case, there is no question that there has been damage to the United Nations as an institution.

Obviously, there is restitution here and I credit the defendant for agreeing to that restitution amount to the United Nations, but that is a matter of the money that was expended.

The UN's reputation was certainly tarnished by your actions and the actions of others, in particular Mr. Ashe and Mr. Leung, but by rigging the system, you deprived the members of the United Nations of considering the merits or folly of having a permanent conference center in Macau or anywhere else in the world. In other words, it rigged the system in such a way that it didn't allow for legitimate debate concerning what the pros and cons would be for having such a conference center at all or for the location of such a conference center.

In addition, although the likelihood of recidivism of someone your age is statistically very, very low, the fact you committed the instant offense when you were already in your mid-60's also somewhat defies the statistics. So although I recognize the statistical aspect of it, there are other things that impact my consideration, including your past issue with the political contributions which I think impact my consideration of the deterrent effect going forward.

Now, I also think that general deterrence in this case does deserve real consideration. I understand, and I hear arguments all the time, that is there really such thing as general deterrence. I think in this case in particular, because of the fact it involved the United Nations, because of the fact it involves yourself, someone of prominence in terms of your stature as a businessperson in your own country, but also recognized here in the United States, I do think general

deterrence is an issue that I will consider here in connection with what an appropriate sentence is.

In at least in part, it might give, I would hope, give pause to individuals whether they're in like circumstances of yourself or not, will give them pause to any consideration they have about doing, corrupting institutions like the United

Nations to achieve their personal goals and whims in connection whatever activities that they might have and beyond the public embarrassment or inconvenience of having a criminal case filed against them.

In addition, I do think it is also important to send a message to those at the United Nations itself and other institutions in this country that perverting the decision-making or attempting to pervert decision-making through bribes will not be tolerated and that there are consequences to those actions.

So, Mr. Ng, with that, if you could please rise for the imposition of sentence. It is the judgment of the Court you be committed to the custody of the Bureau of Prisons for a period of 48 months. I will impose a period of supervised release, although I believe that in all likelihood you -- you may be seated -- you are going to be deported, but I would impose a period of supervised release of three years. You will be subject to the mandatory conditions of supervision set forth on Page 46 and 47 of your presentence report, the standard and

special conditions set forth on Pages 47 and 48 of the presentence report.

I am going to impose a million dollars in fines, and I will also sign the restitution order and the forfeiture order that has been presented to me for my signature. I will also execute the judicial order of removal. That has also been presented to me. You're also required to pay a special assessment on each count of \$100.00, for a total of \$600.00.

Now, I am not, although I recognize the government requested that you be remanded immediately, I am not going to remand you today. I am going to allow you to voluntarily surrender to the Marshal Service.

I find that the sentence is sufficient but not greater than necessary to comply with the purposes of sentencing set forth in 18 United States Code Section 3553 (a). Do either counsel know of any legal reason why this sentence should not be imposed as stated?

MS. ECHENBERG: No, your Honor. I would just ask that you state the forfeiture and the restitution amounts on the record that you intend to impose.

THE COURT: State the amount?

MS. ECHENBERG: On the record.

THE COURT: I believe the forfeiture amount is \$1.5 million and the restitution amount is \$329,707.20, payable to the United Nations.

MS. ECHENBERG: Thank your Honor. You're imposing both of those?

THE COURT: Correct. In fact, just so the record is clear, I have the restitution order here and I am signing it right now. I also have the consent preliminary order of forfeiture that has been signed by the parties. I am signing that now. Lastly, I have the judicial removal along with the accompanying supporting documents which I have just signed.

Mr. Genser do you know of any legal reason why the sentence should not be imposed as stated?

MR. GENSER: No, your Honor. We would ask that -- and we appreciate that your Honor's permitting Mr. Ng to surrender voluntarily -- we ask that your Honor set that date to be no sooner than 60 days from today.

THE COURT: I will do that. Ms. Williams.

THE CLERK: July 10th.

THE COURT: July 10th. With regard to where, I am going to, and again I will hear the parties on this, but I intend to have Mr. Ng surrender here in this district.

I think I am going to continue all of the bail conditions as mentioned right now until the surrender date, and I think the logistics of — and again I don't know where Mr. Ng will be designated, but the logistics of actually getting Mr. Ng, if it is, as I understood, might be in California or out West would be I think significant.

MR. GENSER: On that, your Honor, I think we would ask that your Honor permit Mr. Ng to surrender directly to the facility. I think it is laid out in Mr. Ziegler's affidavit. The transportation process to the facility in custody is particularly onerous and can last several weeks. It is very difficult to get medical attention, and we can certainly arrange with Guidepost to have him delivered under guard to whatever facility the court designates.

THE COURT: This is what I would suggest. I think the designated facility will be decided in advance. We'll have time. So I want you to speak with Guidepost, speak with the government, and present to me whatever the plan would be for that transportation so that I can make the ultimate decision about that.

Look, it is conceivable, and I understand -- let me ask Mr. Genser, is there a specific request that Mr. Ng be housed in a low security facility in the western region of the Bureau of Prisons' system?

MR. GENSER: Your Honor, we would ask he be designated, and court strongly recommend to the BOP, he be designated to LSCI Allenwood in White Dear, Pennsylvania.

THE COURT: I'll make the recommendation of Allenwood or another low -- well, I will make the recommendation of Allenwood and would be willing to make a recommendation, if not Allenwood, somewhere on the East Coast if that is what you

would request.

MR. GENSER: Yes, we would request and that and we would propose we can actually provide specific language that we would be requesting to be included in the judgment with respect to the recommendation for designation.

THE COURT: Okay. The only thing, I ask you share that language with the government and hopefully there is agreement with regard to that.

MR. GENSER: Yes.

THE COURT: Okay.

MS. ECHENBERG: Your Honor, so it is currently our position that the defendant should surrender here as your Honor had initially ordered. We'll, of course, look at whatever the defense submits and take it up with your Honor, but that is our position.

THE COURT: Just to be clear, my concern with the logistics is just that. I understand the Guidepost would probably be willing to do it. The issue for me is there now has been a sentence that has been imposed. It is a sentence of incarceration for a period of time that is not insubstantial. So I think that there are differences between the pretrial release and now, so I would want to, to the extent I would change my view about that, I need to see what the plan would be, and the parties should meet-and-confer about that and present it to me in advance of, hopefully well in advance of

the 60 days we have indicated for surrender.

MR. GENSER: Your Honor, can we have a few days after today to confer with the government about those issues and present the court with a hopefully agreed-upon plan and some language for the designation?

THE COURT: Absolutely. Do you want to make it three weeks to do that, two weeks?

THE COURT: My Deputy Clerk, who I take counsel from in just about all matters, said next Friday, if that is sufficient. I think in part, let me just be clear.

I think the reason is for the judgment, so that we can have put in the judgment whatever both the language that the parties would suggest and anything else because in order to start the ball rolling, the judgment needs to be issued.

MR. GENSER: That is fine with us.

MS. ECHENBERG: One other matter with regard to the sentence.

THE COURT: Yes.

MS. ECHENBERG: If your Honor could just make clear that sentence applies concurrently to all of the counts.

THE COURT: I am sorry. Yes, the sentence of 48 months is on each count, to be assessed concurrently on that. I apologize. I should have made that clear.

I think overall that is a sentence, again it is a substantial variance from the guidelines and a variance from

where Probation came out. So even if I had ruled on certainly with regard to many of the issues, I still think that is an overall appropriate sentence in this case.

MR. GENSER: Your Honor, will the defendant, would the court recommend the defendant receive credit for the 30 days he spent in jail already?

THE COURT: He should automatically receive that under the way that they calculate, but to the extent I need to recommend that, I would do that, yes, since it is the same offense. Is there anything else?

MS. ECHENBERG: Just that your Honor advise the defendant of his right to appeal. We would make a motion to dismiss the counts in the underlying indictments.

THE COURT: Mr. Ng, you have the right to appeal your conviction and sentence. The notice of appeal must be filed within 14 days of the judgment of conviction. If you're not able to pay the cost of an appeal, you may apply for leave to appeal in forma pauperis. If you request, the Clerk of the Court will file and prepare a notice of appeal on your own behalf.

Now, Mr. Ng, I know it is not the sentence that your attorneys had asked for, but I hope that when you are released from custody, you go home and spend time, and I should have mentioned that it is clear that your family, there are at least 26 members, friends and family that are here if not more of you

and it is clear that they support you. I suggest that you make use of that support while you're incarcerated and once you're released. Is admirable they have stood by you and I believe that they will continue to stand by you.

I will dismiss the open counts in the underlying indictments. Is there anything else?

MR. GENSER: Yes, your Honor. We would actually make an application for bail pending appeal. We intend, obviously, to appeal the conviction and possibly the sentence, and we would make an application orally for bail pending appeal.

We're prepared to address that today, although given that your Honor has granted Mr. Ng some time and ability to voluntarily surrender, it is possible we could come back another day to argue that. We are prepared to argue that today. I am prepared to argue the risk of flight issues, and my colleague, Ms. Murphy, is here, an appellate specialist, is prepared to outline the second prong of that, which is the likelihood of substantial success and substantial questions on appeal.

THE COURT: I guess the question I have, since we do have some time, I am willing to allow limited submissions if you like. The government has in their briefs to me, in their sentencing submission did address the issue. I note in the defense submission not in a substantive way, with regard to case law or we can address it now.

MR. GENSER: We would be happy to address it. 1 2 (Off-the-record discussion) 3 THE COURT: I do lose track of time. Well, should we come back after a brief break to allow people to have lunch and 4 5 then continue this argument? MR. GENSER: It is fine with me, your Honor. The only 6 7 constraint that I have, I have an arraignment in front of Judge Failla at 3:00 p.m. 8 9 THE COURT: Well, why don't we take half an hour and 10 then come back. Does that work for the government? 11 MS. ECHENBERG: Yes, your Honor. 12 MR. GENSER: That would be fine. 13 THE COURT: So it is now 1:40. We are going to come 14 back in half an hour. 15 (Luncheon recess) 16 (Continued on next page) 17 18 19 20 21 22 23 24 25

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## AFTERNOON SESSION

2:10 p.m.

(In open court)

THE COURT: Mr. Genser, are you ready to proceed?

MR. GENSER: Yes, your Honor.

THE COURT: OK.

MR. GENSER: Actually, if I may just have one moment.

THE COURT: Oh, sure, go ahead.

MR. GENSER: Your Honor, we have an application for bail pending appeal. Obviously, the burden has shifted. We have the burden to prove by clear and convincing evidence that Mr. Ng will not be a danger to the community or a risk of flight, and there's also the second part of the issue of substantial questions on appeal which my colleague, Erin Murphy, will address.

Your Honor, I would suggest there's no question here of danger to the community. That's never been an issue in the case.

With respect to risk of flight, I think that the fact that Mr. Ng is here today is all the evidence that your Honor needs to support our burden. Mr. Ng was convicted. He's complied with his bail conditions in every respect. Guidepost has confirmed to us and to the government that Mr. Ng has complied. They feel confident they can assure his continued compliance.

Your Honor, Mr. Ng has understood that today could be a day when he would be sentenced to a sentence of perhaps 72 months, which is what the probation department recommended, or perhaps substantially more than that, which is what the government sought. And he also understood, as the government had informed us long ago, that they were going to seek his immediate remand today, and he's here. That ought to be enough to demonstrate to the Court that he has no intention to attempt to flee and that, even if he did, the conditions that the Court has set very carefully, which are very stringent, are more than adequate to assure his appearance.

And unless the Court has questions about that, I think that really the risk of flight should be an easy issue for the Court to resolve in our favor.

THE COURT: OK. But would you agree with me that before today, everything was a possibility. It's now assured that Mr. Ng is facing jail time. Putting aside whether it tips, entirely tips, the balance, that actually militates, that actually cuts against, in other words, that's another factor that I need to weigh in addition to what I've weighed before, which I did for purposes of bail. That is a change in the circumstances here. It was a possibility; it's a reality now. Obviously, not only do people have hope, but, obviously, there were a lot of things that militated towards that hope, including the probation department granting a substantial

variance.

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The government -- how often do you see that, right, where there's a variance that the government thinks is appropriate? So the issue is what he's now facing, it's a reality and not a possibility. So doesn't that factor weigh on the side of flight?

MR. GENSER: Your Honor --

THE COURT: Or possibility of flight, I should say.

MR. GENSER: I think it certainly weighs, but I think the question is how much weight? And I think, number one, yes, there was hope that he would get a sentence of time served, but Mr. Ng understood that it was a hope and that the greater, much greater, likelihood was that there would be a jail sentence perhaps as high as 72 months or higher. And Mr. Ng is resigned and -- Mr. Ng stood up and I think he made a very moving and important statement to the Court that the Court can also consider and should consider. I think it's evident that Mr. Ng has resigned himself to accepting whatever the Court has imposed and that he has to serve, not from a legal perspective, we intend to challenge it, but that he's not going to try and deal with the situation by essentially committing a crime and somehow trying to flee out of his apartment, and that's evident. Nothing about the sentence that was imposed is going to create such an incentive to flee that it materially changes the calculation or the risk of flight.

I think the other thing that we can point to are the conditions. I think the government during their comments noted that the confinement to the apartment is doing what it was intended to do, and it's going to continue to do what it was intended to do. There's no way he could escape if he wanted to escape. There's no realistic possibility of it. And there's no reason to think that he has any intention to make any effort to do that.

I think, your Honor, you have a two-year track record, six months of which have been after the conviction when the guidelines were 25 years. I don't know if I did the math right, but something in that range, and all before the probation report came out, before we knew there was going to be the potential of at least an agreement from probation and then potentially from the government that there should be some variance. You know, the risk was something much higher than that based on the guidelines.

So for all those reasons, I think your Honor has ample evidence to conclude that Mr. Ng is not a flight risk under the conditions that your Honor has set.

THE COURT: OK. Thank you.

Ms. Murphy.

MS. MURPHY: Thank you, your Honor.

If I could start with just the standard that we're dealing with here in terms of the substantial question. The

question for the Court is whether our appeal will present a substantial question of law or fact that's likely to result in reversal or a new trial. The Second Circuit has made clear that doesn't mean we have to demonstrate to you we're likely to prevail. Likely refers to if we prevail on our substantial question, are we likely to obtain the relief of reversal or new trial? The substantial question test asks only whether you have a close question, one in which the Second Circuit very well could come out the other way.

Now, this is a prosecution that's really extraordinarily unusual in several respects. We have a foreign national accused of bribing foreign officials in their capacity as U.N. ambassadors. So, unsurprisingly, we have some really novel legal issues here that haven't come up in other cases before in the Second Circuit. I know your Honor is familiar with some of the legal issues here. They've been briefed and argued in the pretrial proceedings, so I won't belabor them to too much detail, but if I could just go through the two -- two of the principal ones.

THE COURT: Give me one moment, Ms. Murphy.

Sorry about that. Go ahead.

MS. MURPHY: No problem.

So the first substantial question on appeal is whether the United Nations --

(Pause)

THE COURT: Go ahead.

MS. MURPHY: No problem. The first substantial question is whether the United Nations qualifies as an organization for purposes of Section 666. I'm sure the government will tell you that the Second Circuit already resolved this question in the Bahel case, but that case just didn't concern the meaning of the term "organization" under the statute. And there's strong arguments that the textual matter, as a legislative history matter, in terms of canons of interpretation that organization really means private organization in this statute, not public.

THE COURT: Let me ask is this: Because there are six counts here --

MS. MURPHY: Sure.

THE COURT: -- at least by my estimation, the proof that would be required for any of the six counts is essentially the same. In other words, is there case law relating to -- would you have to run the table? In other words, it's conceivable that the Second Circuit might agree with you about whether it's 666, or whatever, but not necessarily on all of the other counts, one or more of the other counts. Does that result in a new trial?

MS. MURPHY: Well, so we believe that -- the two principal issues that I would bring up today are 666 and the \*McDonnell\* official acts issue. And I think that if we were to

prevail on both of those issues, it would impact every count in the case, because if the court -- if the Second Circuit were to conclude that there was an official acts problem with both the FCPA and the 666 charges, that would impact every count in the case because the first four counts depend on both -- on one or both of 666 and the FCPA. And then Counts Five and Six, the jury was instructed that they could rely on 666, the FCPA, or the foreign law allegations.

THE COURT: What about the foreign law, though? How does McDonnell implicate the foreign law determination for purposes of, I think it's, money laundering?

MS. MURPHY: Sure. The problem, the reason we'd be likely to get a new trial on that is because the jury wasn't asked which theory it relied upon for its money laundering convictions. Under the Second Circuit and clear Supreme Court case law, if you can't tell which theory the jury relied on that, if they were instructed on multiple theories and you can't tell which one it is, then you have to have a new trial. And I don't really see how, on this record, you could argue that anybody knows to a certainty that the jury relied on the foreign law charges instead of these two substantive charges where it had already found convictions.

THE COURT: Was there a request for a verdict sheet with regard to that? Was there a request at trial? I don't remember there being one, not that that means that you're not

correct on the law. I'm just wondering. I just don't remember.

MS. MURPHY: I have to say I don't know offhand whether there was a request to do it separately, but it does happen quite often that you don't have a request to separate it out, and the relief when you have a situation where the jury got separate theories and you can't tell which one they relied on is it has to be a new trial.

THE COURT: All right. I'm sorry I interrupted you.

MS. MURPHY: Sure. No problem.

In terms of 666, we think there's strong arguments there that it's a private organization. I think there's a textual argument on that, and the Second Circuit didn't have to confront that argument in Bahel because it was focused on a different part of the text. Here, we have a statute that separately applies to organizations and government agencies. You wouldn't really need that separate piece if organizations were really such a broad term that it encompassed everything. You have a statute that says on its face what kind of governmental entities it was to apply to, and they're all notably domestic: state, local, and tribal. They don't include foreign governments and they don't include international governments, which actually is a notable contrast to the FCPA which actually specifically defines a foreign official to include a public international organization.

So on the face of the statute there are indications that it wasn't intended to reach public quasi-sovereign international organizations like the United Nations, and the legislative history of the statute actually says that it was supposed to reach private organizations and state and local government agencies.

So particularly when you take all of that in combination with the canon of interpretation that says statutes shouldn't be read to create unreasonable interference with the sovereignty of foreign nations, which particularly as to 666 this would since 666 applies to both the payor and the recipient, we believe it's at least a close question on which the Second Circuit could very well come out the other way on whether the 666 charges belonged in this case at all, which would impact several of the counts in the case.

THE COURT: OK.

MS. MURPHY: We also believe there are substantial questions here about the application of McDonnell and the official acts doctrine that it sets forth as to both of the statutes in this case. We have two statutes that were patterned after Section 201, which is the very statute that the Supreme Court was interpreting in the McDonnell case. And we have two statutes that raise all the same constitutional concerns as Section 201 and kind of the entire array of federal bribery and corruption statutes because you have serious

vagueness concerns in terms of fair notice and arbitrary enforcement if these statutes are read exceptionally broadly. You have First Amendment concerns if they're read exceptionally broadly, and you can have both interference with state sovereignty as to 666 and interference with foreign sovereignty as to both statutes in reading them in this manner.

Now, obviously, the text of these statutes is not identical to Section 201, and in particular, the FCPA does have that broader language that refers to securing an improper advantage. But, if anything, the sheer breadth of that language, just read in isolation, kind of makes the constitutional terms all the stronger.

THE COURT: But here, right, at least there was an attempt to address *McDonnell* in the jury charge and the jury instructions. Why isn't that sufficient?

MS. MURPHY: Sure.

THE COURT: So not unlike, again, different sort of statutes, but not unlike the trial which was just recently resolved, the Silver trial, or the Skelos trial which is going to come up, which the Second Circuit reversed and set a new trial, they didn't say you're out of the box. In other words, they basically said you can go for a new trial.

So why wouldn't the jury instructions be enough here with regard to these statutes that we're considering?

MS. MURPHY: So, first, there wasn't an official acts

instruction on the FCPA charges at all, so that's an independent problem.

As to 666, there was an instruction and we appreciate that your Honor gave an instruction, but we don't believe that the instruction that was given was sufficient to do what <code>McDonnell</code> needs a jury to do, which is understand, really, the distinction between actions taken in official capacity and actions that qualify as the kind of official acts <code>McDonnell</code> had in question.

The couple things — one of them, these are ways in which the instruction differentiated from the one that we had requested. I mean, in one respect, we requested instructions that would have clearly delineated what we see as the two distinct requirements of McDonnell. The first is that you need a specific and focused matter, something that is or could be pending before the, here, United Nations; and the second would then be that you need the official actor decision on that specific matter. The instruction the jury got instead kind of blended the two concepts together, and basically ended up saying what you need is something that's specific and focused on a matter. I think that doesn't really delineate those two prongs in the way that McDonnell requires.

The other thing the instruction didn't do, and I think if you look back at *McDonnell* and what the court was talking about and was concerned there with, is there is a notion that

the instructions have to be tailored to the things that are being argued in the particular case. Here, our instruction would have told the jury that meeting with someone, participating in the meeting is not an official act, which is really an important distinction in this case given that the government repeatedly argued and invited the jury to conclude that this trip to Macau was an official act just because it was taken in official capacity. We don't believe that that's the kind of official act that qualifies under McDonnell. And the instruction, by not specifically telling the jury that, didn't really tailor to the facts of this case what was and wasn't an official act.

Here, I think it's compounded by the fact that the government did repeatedly — basically tried this case for official acts. We think at least three of those are not official acts within the meaning of <code>McDonnell</code>. So you have a real problem with the government really inviting the jury explicitly to treat things as official acts that are not official acts and that the instruction doesn't make sufficiently clear to the jury are not official agents.

So I think with all of that, I don't mean to suggest that we don't also have an argument about the sufficiency of the evidence and other arguments in the case, but given that particular problem with this issue, which is one that the Second Circuit hasn't confronted in the FCPA context, this is a

substantial question on which the Second Circuit clearly could come out in our favor. And if they did, given that the official acts aspects of the case impacts both 666 and the FCPA charges, which themselves impact every count in the case, we'd be likely to obtain a new trial if we prevailed on these arguments.

THE COURT: OK. Thank you.

For the government.

MR. ZOLKIND: Thank you, your Honor.

Your Honor, it has been nearly a year since the defendant was convicted by a unanimous jury of serious corruption and money laundering crimes, crimes that dated back to at least 2010 and crimes which the Court has now determined warrant a significant term of imprisonment.

Your Honor, the defendant faces at this point a much steeper burden in terms of his argument to be kept out on bail than he faced at any previous point in this case, and it cannot meet that burden. He can't meet either prong of it. As I will discuss, the defendant should be detained at this point.

Your Honor, first, with respect to the standard, I think, just to be clear, the defendant has the burden of showing both by clear and convincing evidence that he is not likely to flee and, in addition, that there are substantial issues that, if resolved in his favor on appeal, are likely to lead to a reversal of his conviction or a new trial.

I'll address that in a moment, but I think, to get right to the heart of one of the Court's questions, the government's view is that he does need to sweep the deck, so to speak. He needs to win on every single count, essentially, in order to get a new trial or reversal because the Court imposed the same term of imprisonment concurrently as to each count.

Let me address the risk of flight first. Just briefly, we've argued this in front of the Court many times, but the Court has previously found repeatedly that the defendant does pose a significant risk of flight. I think it's important just to recall that the Court has made that finding and for good reason, and the Court has imposed truly extraordinary bail conditions to address that risk of flight, but the risk of flight has always been there. The defendant now knows to a certainty that he is facing a serious term of imprisonment, 48 months of imprisonment. And he's argued repeatedly, he's argued today, that jail is going to be very difficult for him. He's repeatedly let the Court know the extent to which he is fearful of going to jail in this country.

So his incentive to flee, which has always been there, is greater now than it has ever been before, and the Court alluded to that. I think there's really no dispute about that, no serious dispute, that the incentive has gotten much greater in light of today's sentencing.

In prior applications for bail, the defense has argued

that the defendant wasn't motivated to flee because he believed that he'd be acquitted at trial, and then after he was convicted, the argument was that he believed strongly in his arguments for a non-incarceratory sentence. Those arguments don't apply at this point.

He has new motivations. We don't know whether there's ever been an attempt to flee before. We have no indication that there is, but that's not to say that in light of the change of circumstances, there wouldn't be a new motivation. So I don't think that the past is necessarily a guide in light of the changed circumstances.

So then, obviously, he has an argument about his belief in his likelihood of success on appeal. Our view is that the likelihood of success on appeal is very low. And let me turn to that now.

So, again, and the Court pointed this out, it's critical to keep in mind that this is not a case in which the defendant was convicted of just Section 666 and a conspiracy to violate 666, where if the defense can persuade the appeals court that there was a problem with the 666 counts, the whole thing is getting reversed. Here, the defendant's convictions stands on multiple, independent different pegs. He was convicted not just of 666 but also of two different FCPA substantive counts and money laundering counts which were predicated both on the 666, the FCPA, and Antiguan and

Dominican law, which have their own unique elements.

So to win, to get his convictions reversed or get a new trial, the defendant has to do more than overturn his Section 666 conviction, which we don't think there's a likelihood of that happening in any event; he has to do that for each of those counts.

Let me turn to the specific arguments that were just raised. So, first of all, the argument with respect to whether the United Nations is an organization. The first thing to say about that is that argument applies only to Section 666. So even if that argument were adopted by the circuit, that would have no bearing whatsoever on his FCPA convictions, on his conspiracy conviction. And I should note there was a special verdict form for the conspiracy charge, and so the jury indicated that that conviction was predicated on each of the underlying counts. So that's the first thing to say about — regardless of what the circuit says about whether or not the U.N. is an organization, that only impacts Section 666.

On the merits of that argument, as the Court knows, this was the subject of extensive briefing in the motion to dismiss. The Court read all the precedents and arguments that the defense advanced and rejected that argument. We think it did so for exactly the right reasons, most notably because the Second Circuit has already addressed this issue in the Bahel case. So I think another panel of the circuit would be very

hard pressed to reevaluate that issue in light of Bahel. It would really require the circuit to sit en banc. I think that's not at all likely to happen.

With respect to the argument about whether Congress intended Section 666 to apply to an organization like the United Nations, cases again and again have talked about the purpose of Section 666, which is to safeguard federal money. The purpose of Section 666 is to ensure that federal money that is going to organizations is not squandered through corruption. The federal government spends, as the Court knows, hundreds of millions of dollars every single year on the United Nations. So using that statute to enable the federal government to enforce — to ensure that U.S. money is not going to fund an organization that is afflicted with bribery and corruption is exactly in line with what Congress intended Section 666 to be about.

I don't think the fact that it applies to an organization like the U.N. but not to foreign governments is at all strange. There is the FCPA which applies outside the United States to foreign officials, and there's Section 666 that applies to state and local governments and to federally funded organizations. I'm not at all conceding that Section 666 wouldn't have some potential application outside the United States. That wasn't presented in this case. Here, the U.N. is headquartered right here in New York. This was not an

extraterritorial application of Section 666, and they're not arguing that; that wasn't the argument that was just raised.

So for all those reasons, I don't think that is remotely a substantial issue that's likely to result in a reversal or a new trial.

With respect to the second and last issue that the defense raised, McDonnell, there's several reasons why McDonnell does not at all raise an issue that's likely to lead to a reversal or new trial.

Number 1, as the Court again alluded to, the Court instructed the jury on McDonnell with respect to Section 666, and that wasn't because the government necessarily concedes that the Court had to do so, but we requested that instruction in an abundance of caution. And, in fact, the Court gave, I think, a broader, more robust instruction than the government had even proposed. So I think the Court did, in fact, adopt much of what the defense was requesting with respect to a McDonnell instruction. So with respect to 666, they were instructed on McDonnell.

With respect to the FCPA, there is no court that has found that *McDonnell* applies to the FCPA. So for the defense to argue that that is a substantial issue that's likely to lead to reversal or a new trial, what they're saying is that this is going to be the first case that leads to a court deciding that *McDonnell* applies to the FCPA. There are very good reasons why

the Court, this Court, addressed that issue and held to the contrary. And specifically, it's because, among other things, the FCPA is explicitly much broader than Section 201 or Section 666, and it applies, by its own terms, to corrupt payments that are designed to obtain an unfair business advantage. There's no way to read that language as requiring proof of an official act.

So that's the FCPA. And then, of course, there's even less reason to think that *McDonnell* would apply to Antiguan or Dominican law.

Just another point that gets, I think, less to the sort of legal issue and more to a factual sufficiency, evidentiary sufficiency argument that was alluded to by the defense. They claim that the government proved or attempted to prove four official acts. I understand why they're making that argument and why they articulated it that way to the circuit. It's easier to point at the four actions that the government talked about, but the government did not in its pretrial briefing or at trial ever confine itself to those four specific acts. We focused on those four acts and argued that they were important evidence of the scheme and of the crime, but the official act that the government has always been most focused on, both in its legal arguments to the Court and in its arguments to the jury, was the defendant's agreement with

U.N. center in Macau. That was the subject of the agreement; that was the official act, at the end of the day, that was the subject of the corrupt agreement.

So whether or not a particular U.N. document or the revision to that U.N. document was an official act, regardless of whether a particular contract was an official act, and certainly regardless of whether a trip to Macau was an official act, the government's going to argue about particular official acts, but even if the circuit doesn't agree, there's really no way to dispute that an agreement to establish an official U.N. center in Macau was an agreement to obtain official action. That was the subject. And so, again, I don't think arguments about the four actions that did take place before the defendant's plan was disrupted and he was arrested at all raise a substantial issue that could potentially lead to a reversal or a new trial, let alone likely to do so.

Unless the Court has any questions, I'll sit down.

THE COURT: OK. Thank you.

Mr. Genser.

MR. GENSER: Yes, if I can just respond a little bit on risk of flight.

THE COURT: Yes.

MR. GENSER: Your Honor, at every point when there's been a bail determination, the government has stood up and told the Court the parade of horribles and the enormous incentives

that Mr. Ng has to flee and how the conditions, the very strict conditions that the Court has set, aren't going to be sufficient. Every time the government's been wrong, and they're wrong again.

I want to also point out that earlier the Court asked, well, does the certainty of the sentence that the Court has imposed make the risk of flight more acute? And I think I agree that it could in some respects, but in another respect, it doesn't. It's at least a wash, or maybe it even reduces the incentive to flee because you're taking the uncertainty, which includes a very, very high end range of potentially more than 25 years in jail that the defendant faced, that the government argued created an enormous incentive to flee, and you are replacing that with the certainty of, relative to that level, a much more moderate amount.

So from that perspective, in some ways it actually reduces the incentive to flee because the real concern is that Mr. Ng was going to spend the rest of his life in jail, and we're very grateful that, based upon the sentence that your Honor imposed, he's likely not to spend the rest of his life in jail. So I would just point that out as well. I don't think that the risk of flight is a serious issue.

The other point I want to make is that the strength of the appellate prong of this discussion and the faith that

Mr. Ng has in those arguments and in the appellate team that

he's assembled, very able team, including Ms. Murphy and also Paul Clement, former Solicitor General of the United States, lots of appellate experience.

THE COURT: Some would say able is probably putting it mildly.

MR. GENSER: I'm trying to be modest about my partner who I think is terrific.

But I think the point is, your Honor, that Mr. Ng now has something else to hope for, something that he believes in, and he believes in his chances on appeal as Ms. Murphy outlined. And he's committed to that. He's committed to pursuing that, and I think that factors in and reflects back on the question of risk of flight.

So I think when you considered all that together, there's no material increased incentive. And to the extent there was, your Honor's seen he has no -- he's expressed his feelings about the case, and your Honor can tell he's resigned to seeing this through, complying with the Court's rulings. And the whole concept of risk of flight is not what should hold up granting bail pending appeal.

Thank you.

THE COURT: OK. Thank you.

Ms. Murphy?

MS. MURPHY: So first on 666, we acknowledge 666 is not going to knock out every charge in this case, but our

argument on 666 is very important because it does matter for several of the counts in this case. So if the Second Circuit agrees with us that it shouldn't have been in this case, that will be critical to conspiracy, to 666, and also to the money laundering charges.

As for the Bahel decision, the Court just did not address the question of organization there. The notion that the court would need to go en banc to answer a question that Bahel just wasn't confronted with and it doesn't address at all is simply not correct. The court can't kind of sub silentio have interpreted statutory language that nobody put at issue in the Bahel case. And given that we believe there's textual arguments here about reading organization narrowly and not just arguments generally about how to read statutes as a general matter, this is just clearly an open question on which Bahel is relevant but is not conclusive.

The government also notes that applying 666 to the United Nations would achieve the government's interests. Well, that can be said of applying any number of federal criminal statutes in kind of what is essentially a sort of extraterritorial context that involves foreign nationals and foreign officials. That's precisely why there's a canon of interpretation that the courts are not supposed to read statutes to create undue interference with foreign nations unless the statute makes clear that that was Congress' intent.

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And this statute just does not make that clear at all. I think it is notable that in comparing that to the FCPA, you can see in the FCPA when Congress wants to reach a foreign international organization, it knows how to do so and says so on the face of the statute.

If I could just make a couple quick points about The government notes that the Second Circuit would McDonnell. be the first court to hold that McDonnell applies to the FCPA. They'd be the first court to rule on that issue that we're aware of. We're talking about a two-year-old decision and a statute on which cases are rarely brought to trial and there are very few appeals. While there are a few cases that have mentioned the issue, we're not aware of any court that has actually confronted the question squarely and resolved the question of whether the FCPA is impacted by the McDonnell decision. That alone cuts in favor of treating that as a substantial question since the Second Circuit has also said part of the consideration in the substantial question analysis is whether you're dealing with a novel question, which that question really is here.

The one other point that I would make on McDonnell is while the government has an argument that maybe there is one official act here, and I don't mean to concede that there is, but that doesn't really get them all the way home since we are entitled to bail if we're likely to get a new trial. And I

don't think there's any dispute, I don't even hear the government disputing that they relied on many official acts here, four in particular and perhaps some others, and we believe that they invited the jury to convict on things that they classified as official acts that we believe, as a matter of law, are not official acts.

So absent an instruction that made crystal clear to the jury that they could not do that, we believe we have a substantial question about whether the FCPA charges can stand and the 666 charges, since both of them rely on the official acts. And as I noted at the beginning, without those two pieces, there has to be a new trial.

THE COURT: OK. Thank you.

I've considered the arguments of the parties, and I looked and, as counsel knows, I have given a substantial amount of time to the issue of bail here. I do think that the sentence, certainty of the sentence of 48 months is something that does weigh, tilt, on balance, because I think if it wasn't clear from the amount of time I spent on it that it was a very close call for me in making the determination that bail — there could be conditions that would satisfy that. I think, on balance now, that I find that the defense has not met its burden with regard to clear and convincing evidence that there isn't a risk of flight here.

Again, these are close calls. And I would say that

when I made the decision with regard to granting bail, there were arguments -- I don't know whether they were explicitly articulated here. I think they may have been -- that the methodology that I was using, in other words, the fact that Mr. Ng was a person of means and could actually accomplish a lot of the things that were requested in the bail package itself would be something that wouldn't be -- again, I think it is appropriately considered under the Bail Reform Act; some of my colleagues have disagreed about that. That's the only point I would make on that.

Now, with regard to the issue that the appeal is going to raise substantial questions of law or fact likely to result in either reversal or new trial and otherwise, I think, as I mentioned and as my questions may have indicated, there are six counts here. With regard to the McDonnell issue, as I was at the time, I was convinced that the jury instruction that I utilized was sufficient to address the concerns relating to that.

With regard to the 666, while I do agree that Bahel isn't on point, and I think I've discussed this in the past, it is a reference point for me both in terms of 666 and statutes like 666, but also with regard to, as I mentioned earlier in the sentencing, with regard to the considerations relating to the application, and this is a guideline issue, of 2C1.1 to organizations like the United Nations.

So I think, everything considered with regard to that,
I find that there isn't clear and convincing evidence that
there's a likelihood to be reversal and a new trial here.

Putting that aside, and I understand that the FCPA, that no one has addressed the issue of the FCPA and how that relates to it, in other words, the defense doesn't have in its quiver of arguments that there are cases that basically indicate that, in fact — that would support the argument that if there's clear and convincing evidence, that it should be applied. Again, in connection with the decision with regard to how to construct the jury charge, I think we spent, I think, the better part of a day, if not more, on the jury charge issues. I'm not saying that it's necessarily the amount of time we spent on it, but there was a substantial amount of time I spent both discussing with the parties the FCPA and the implications of McDonnell as well as thinking about it on my own.

Again, I think, on balance, I don't find that there's clear and convincing evidence that there's likely to be a reversal there and a new trial on that.

I understand the argument with regard to the money laundering counts, obviously, as it relates to the relationship between the unlawful activity alleged, both 666 and otherwise, but I don't see that there is a likelihood, again, with regard to the bribery -- excuse me, the money laundering charge as it

relates to violation of foreign law that there is, again, clear and convincing evidence that that count will be reversed because, although I recognize there is some connection, I don't believe that it is such that that count will be reversed.

Just more globally, I think I may have alluded to this in my questioning, the proof, at least in my mind, the proof that the government would have put forward with regard to all of the counts, I think, would be, if not identical, substantially -- not materially different with regard to any of the six counts in light of what the other -- in light of the underlying facts here and the charges.

So, on that basis, I would deny defendant bail pending appeal.

Is there anything else that we need to deal with?

MR. ZOLKIND: Not from the government, your Honor.

THE COURT: All right. From the defense?

MR. GENSER: No, your Honor.

THE COURT: All right. Thank you very much.

It was a very good argument, and we'll stand adjourned.

(Adjourned)

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